

**Rehabilitation Administration – Juvenile Rehabilitation
020 - PL - BC - IMPROVING JUVENILE REENTRY SERVICES**

Agency Submittal: 11-2017-19-YR Agency Req

Budget Period: 2017-19

SUMMARY

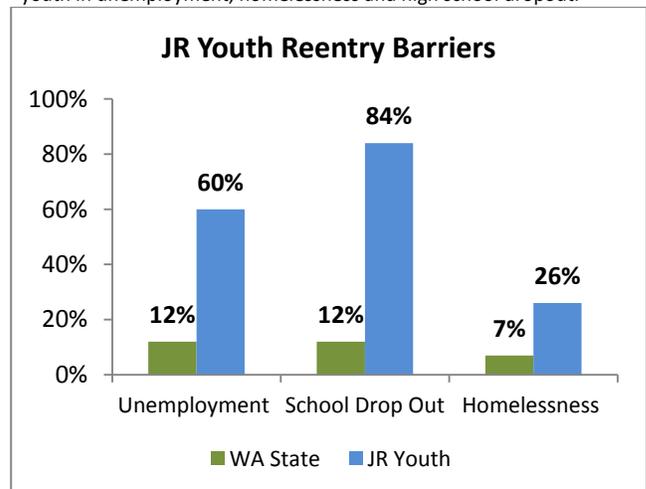
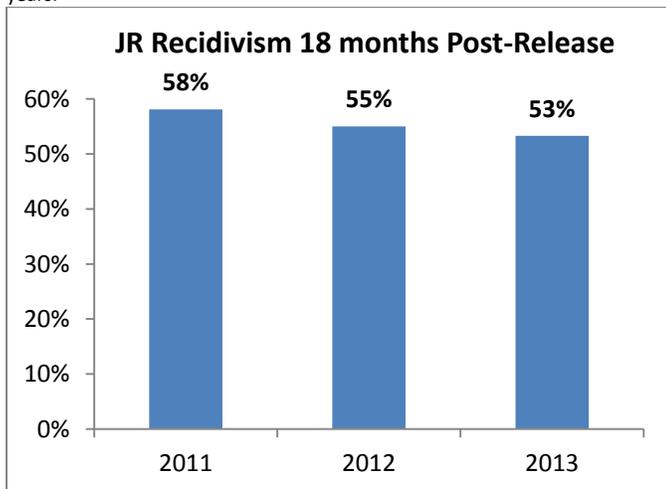
Fifty-three percent of youth recidivate within 18 months following release from Juvenile Rehabilitation (JR) facilities. Additional funding is needed to decrease recidivism and improve public safety. Funding will provide a more comprehensive approach to reentry, in line with the Governor’s Executive Order and research on best practices. The funding will provide reentry services that leverage existing community resources. JR requests \$9,582,000 GF-State and 31.2 FTEs to improve education reengagement, pre-apprenticeships, stable housing, ensuring essential documents are secured, industry certifications, living wage jobs, family engagement, and other supports for a youth’s successful reentry. These funds will also assist in addressing the considerable racial and ethnic disparities.

PROBLEM STATEMENT

The purpose of JR is to improve public safety by holding those who commit crimes accountable while also rehabilitating these individuals to reduce recidivism. In order to meet this obligation, JR must provide strong treatment programs in residential placements and juveniles with needed services when they reenter the community. Currently, juvenile offenders are returning to the community without essential community resources and sufficient engagement of families to resolve barriers to successful reentry. As highlighted by Washington’s Workforce Training and Education Coordinating Board reports (2010, 2012) and Governor Inslee (WTECB letter, 2014), without intervention for our young people, we lose a generation or more of Washington’s future producers, innovators, entrepreneurs, and contributors to the economy and our communities.

Charts: Over 50% recidivism rates for JR Youth for 3 consecutive years.

JR youth face multiple barriers to success compared to Washington state youth in unemployment, homelessness and high school dropout.



Sources: Pew Charitable Trust Multi-State Study of Subsequent Offending, 2016, Employment Security Department/LMEA; U.S. Bureau of Labor Statistics, Current Population DSHS RDA Agency Performance Metrics, OSPI Washington State Graduation and Drop out Statistics Annual Report (March 2016), RDA High School Outcomes for DSHS-Served Youth November 2012), HUD 2015 Continuum of Care Homeless Assistance Programs Homeless Populations and Subpopulations, Impact of Homelessness on Youth Recently Released from Juvenile Rehabilitation Facilities (June 2013)



DSHS VISION
People are healthy • People are safe • People are supported • Taxpayer resources are guarded

DSHS MISSION
To transform lives

DSHS VALUES
Honesty and Integrity • Pursuit of Excellence • Open Communication • Diversity and Inclusion • Commitment to Service

Washington State Department of Social and Health Services

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PROPOSED SOLUTION

JR requests funding to provide a more comprehensive approach to reentry that will decrease the likelihood that juveniles will reoffend and to improve long-term success. The funding will provide reentry-focused services that are community-based and improve access to education, workforce training, and employment opportunities. Funding will be dedicated to improving community service capacity, quality assurance, customized training, pre-apprenticeships, access to web-based jobs, housing, and employment pathways which promote successful reentry.

Topic	Service	FTE	Estimated Cost
Community Engagement and Services	Reentry Focused Orientations	15.5	\$4,452,000
	Individualized Reentry Plan		
	Family and Civic Engagement/Service		
	Education on CROP, Legal Obligations		
	Emergency Housing Assistance		
	Essential Documentation (State ID's)		
BEST Pre-Apprenticeship Academy in Manufacturing/Construction	Vocational Skills Training	3.0	\$1,296,000
	Pre-Apprenticeships		
	Industry Recognized Certifications		
	High School Credits		
	Work-based Learning		
Employment and Career Pathways	Job Readiness	1.0	\$732,000
	Vocational Assessment		
	Career Exploration		
	Employer Outreach		
	Business Relations		
Quality Assurance and Training	Statewide Quality Assurance	3.0	\$700,000
	Performance Outcomes Metrics		
	Consultation		
	Corrective Action Plans		
	Family Training		
Institutional Re-entry Services		8.2	\$1,224,000
		0.5	\$1,178,000
Client Reentry Kiosks & Client/Family-facing Web Application	Secured Internet-based web portal	0.5	\$1,178,000
	Client Portfolios		
	Online access to jobs, housing, benefits		
	Online information portal for parents of clients		
Total			\$9,582,000

EXPECTED RESULTS

Juveniles released from incarceration will be provided essential reentry-focused services that support:

- Community-based services and family connections
- Leveraging of existing local resources
- Employment and education pathways

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- Long-term economic self-sufficiency

By funding this request, juveniles reentering the community from incarceration will receive needed supports for education, workforce training, employment, and safe and stable living arrangements in partnership with local communities and families. Up to 1,100 juveniles will be provided access and opportunity to essential reentry services for successful outcomes. This number reflects approximately 600 juveniles releasing per year and up to 500 in residential programs based on an average daily population.

Currently, juveniles are released without the needed preparation, skills, training and connections to local community services to support successful reintegration back to their home communities. With Washington State's juvenile recidivism rate hovering at an alarming 53 percent, investments in effective reentry services for youth exiting the juvenile justice system will support safer communities while building long-term self-sufficiency.

Research has shown ineffective reentry policies and practices and a lack of direct services results in wasted resources, high social and economic costs, including increased crime, increased victimization, and family distress which can jeopardize the overall safety and health of communities across Washington State.

Funding this request prioritizes the Governor's Executive Order for Successful Reentry (EO 16-05) and WA Statewide Reentry Council (2SHB-2791), addresses Results Washington Goal for Healthy and Safe Communities, aligns with Washington State 10-Year Strategic Plan - High Skills High Wages for Workforce Development (WTECB, Sept 2012) and WA WIOA State Plan (April, 2016) and improves the likelihood juveniles will avoid crime and become productive citizens, ultimately lowering the costly cycle of future incarceration.

STAKEHOLDER IMPACT

This package is supported by a variety of community partners in the field of legal advocacy, workforce development, education, economic services, homelessness, vocational training and the trades, faith based communities, and state commissions.

Agency Contact: Ken Brown: 360-902-7583

Program Contact: Georgina Carleton: 360-902-8107

OTHER CONNECTIONS

Performance Outcomes/Important Connections

1. Does this DP provide essential support to one or more of the Governor's Results Washington priorities?

Goal 4: Healthy & Safe Communities - Safe People - Help keep people safe in their homes, on their jobs, and in their communities.

Goal 4: Healthy & Safe Communities - Support People - Help the most vulnerable people become independent and self-sufficient.

2. The decision package meets the following DSHS' strategic objectives:

1.1: Youth in JR will have increased access to a coordinated delivery of medical, behavioral health and long-term services and support to improve their health status.

1.2: Decrease recidivism by providing effective reentry planning, parole aftercare, step-down and mentoring effectively preparing juvenile justice-involved youth for their futures.

3.1: Youth in JR will have increased access to job readiness, job search and employment programs.

4.1: Youth in JR will improve their academic status while in care.

5.1: All JR youth will participate in Vocational Rehabilitation's (VR) eligibility determination process. VR pre-employment transition services will be available to JR youth who are potentially eligible or eligible for services.

7.2: Increase public safety by addressing disparities that lead to increasing numbers of youth of color in the juvenile justice system.

3. Identify other important connections or impacts below. (Indicate 'Yes' or 'No'. If 'Yes' identify the connections or impacts related to the proposal.)

a) Regional/County impacts? Yes

b) Other local government impacts? Yes

c) Tribal government impacts? Yes

d) Other state agency impacts? No

e) Responds to specific task force, report, mandate or executive order? Yes

f) Does request contain a compensation change or require changes to a Collective Bargaining Agreement? No

g) Facility/workplace needs or impacts? Yes

h) Capital budget impacts? No

i) Is change required to existing statutes, rules or contracts? No

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- j) Is the request related to litigation? No
- k) Is the request related to Puget Sound recovery? No
- l) Other important connections? Yes

4. Please provide a detailed discussion of connections/impacts identified above.

Governor Inslee's Executive Order for Successful Reentry (16-05), Washington State Reentry Council (2SHB-2791), Office of Youth Homelessness (SB5404-2015-16), WA Workforce Innovation Opportunity Act State Plan (April, 2016), 2016 Closing the Opportunity Gap in Washington's Public Education System.

Improving public safety through effective juvenile reentry can have a collective impact on the social and economic health of cities and counties across Washington State. The safety and wellbeing of communities requires solutions built by, or in partnership with those directly impacted by incarceration. This proposal fosters community reintegration, meaningful connections and focuses resources toward effective employment and education pathways. This would further lead to savings for taxpayers, dependence on public assistance and demand on local policing, judicial intervention, legal services and collateral costs of incarceration. Improving juvenile reentry services can have positive impacts to academic success, job opportunities, career advancement and individual earning capacity; therefore, promoting economic prosperity while reducing recidivism.

The proposed Client & Family-Facing Web Information Portal provides another critical connection point for parents of clients to access progress reports, education, employment and treatment planning, and other important information about their child via the Internet. This web application also provides clients a method to recover the reentry plans after they are released, as well as copies of their reentry portfolio which would include vocational certifications and other identifying documents that were obtained during their stay.

Alternatives/Consequences/Other

5. What alternatives were explored by the agency, and why was this alternative chosen? Yes

Federal grant awards have been secured previously to demonstrate "proof of concept" for some areas of this package; however, these projects were time limited. All grant project funds have since been exhausted and the projects have been completed. Dedicated funding is needed for these services in order to build and sustain successful reentry programs into our menu of rehabilitation services and increase capacity for all youth releasing from incarceration.

6. How has or can the agency address the issue or need within its current appropriation level? No

There is currently no capacity to address the reentry services needed to obtain successful outcomes.

7. Does this decision package include funding for any IT-related costs (hardware, software, services, cloud-based services, contracts or IT staff)?

- No
- Yes (Include an IT Addendum)

Fiscal Detail**020 - PL - BC - Improving Juvenile Reentry Services**

Operating Expenditures	<u>FY 2018</u>	<u>FY 2019</u>	<u>FY 2020</u>	<u>FY 2021</u>
001-1 General Fund-State	5,323,000	4,259,000	4,259,000	4,259,000
Total Cost	5,323,000	4,259,000	4,259,000	4,259,000

Staffing	<u>FY 2018</u>	<u>FY 2019</u>	<u>FY 2020</u>	<u>FY 2021</u>
FTEs	32.0	30.4	30.4	30.4

Performance Measure Detail

Activity:	Incremental Changes			
	<u>FY 2018</u>	<u>FY 2019</u>	<u>FY 2020</u>	<u>FY 2021</u>
Program: 020				
B045 Institutional Services for State Committed Juvenile Offender	0	0	0	0
B072 Parole Transitional Services for State Committed Juvenile O	0	0	0	0
No measures submitted for package				

Object Detail

	<u>FY 2018</u>	<u>FY 2019</u>	<u>FY 2020</u>	<u>FY 2021</u>
A Salaries and Wages	1,837,000	1,723,000	1,723,000	1,723,000
B Employee Benefits	811,000	766,000	766,000	766,000
C Professional Service Contracts	651,000	0	0	0
E Goods and Other Services	491,000	282,000	282,000	282,000
G Travel	23,000	10,000	10,000	10,000
N Grants, Benefits, and Client Services	1,404,000	1,376,000	1,376,000	1,376,000
P Debt Service	9,000	9,000	9,000	9,000
TZ Intra-agency Reimbursements	97,000	93,000	93,000	93,000
Total Objects	5,323,000	4,259,000	4,259,000	4,259,000

DSHS Source Detail**Overall Funding**

Operating Expenditures	<u>FY 2018</u>	<u>FY 2019</u>	<u>FY 2020</u>	<u>FY 2021</u>
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Fund 001-1, General Fund-State**Sources Title**

0011 General Fund State	5,323,000	4,259,000	4,259,000	4,259,000
Total for Fund 001-1	5,323,000	4,259,000	4,259,000	4,259,000
Total Overall Funding	5,323,000	4,259,000	4,259,000	4,259,000

2017-19 Biennial Budget
PL-BC-Improving Juvenile Reentry Services

Reentry Specialists and Backfill

Fiscal Year	FTE	Object A	Object B	Object C	Object E	Object ED	Object G	Object J	Object N	Object P	Object T	Object TZ	Total
Total Fiscal Year 1	15.5	930,000	397,000		94,000	0	3,000	0		5,000	0	47,000	1,476,000
Total Fiscal Year 2	15.5	930,000	397,000		94,000	0	3,000	0		5,000	0	47,000	1,476,000
Biennial Total	15.5	1,860,000	794,000	0	188,000	0	6,000	0	0	10,000	0	94,000	2,952,000

Reentry Contracts

Fiscal Year	FTE	Object A	Object B	Object C	Object E	Object ED	Object G	Object J	Object N	Object P	Object T	Object TZ	Total
Total Fiscal Year 1									750,000				750,000
Total Fiscal Year 2									750,000				750,000
Biennial Total	0.0	0	0	0	0	0	0	0	1,500,000	0	0	0	1,500,000

Family Engagement and QA Consultant

Fiscal Year	FTE	Object A	Object B	Object C	Object E	Object ED	Object G	Object J	Object N	Object P	Object T	Object TZ	Total
Total Fiscal Year 1	1.0	89,000	39,000		7,000	0	13,000	0		0	0	3,000	151,000
Total Fiscal Year 2	0.2	17,000	14,000		1,000	0	0	0		0	0	1,000	33,000
Biennial Total	0.6	106,000	53,000	0	8,000	0	13,000	0	0	0	0	4,000	184,000

Family Engagement and QA Consultant

Fiscal Year	FTE	Object A	Object B	Object C	Object E	Object ED	Object G	Object J	Object N	Object P	Object T	Object TZ	Total
Total Fiscal Year 1	0.8	42,000	20,000		6,000	0	0	0		0	0	2,000	70,000
Total Fiscal Year 2	0.0	0	0		0	0	0	0		0	0	0	0
Biennial Total	0.4	42,000	20,000	0	6,000	0	0	0	0	0	0	2,000	70,000

Family Engagement & QA Consultants

Fiscal Year	FTE	Object A	Object B	Object C	Object E	Object ED	Object G	Object J	Object N	Object P	Object T	Object TZ	Total
Total Fiscal Year 1	2.0	146,000	51,000		12,000	0	7,000	0		1,000	0	6,000	223,000
Total Fiscal Year 2	2.0	146,000	51,000		12,000	0	7,000	0		1,000	0	6,000	223,000
Biennial Total	2.0	292,000	102,000	0	24,000	0	14,000	0	0	2,000	0	12,000	446,000

BEST Academy

Fiscal Year	FTE	Object A	Object B	Object C	Object E	Object ED	Object G	Object J	Object N	Object P	Object T	Object TZ	Total
Total Fiscal Year 1	3.0	160,000	70,000		18,000	0	0	0	404,000	1,000	0	9,000	662,000
Total Fiscal Year 2	3.0	160,000	70,000		18,000	0	0	0	376,000	1,000	0	9,000	634,000
Biennial Total	3.0	320,000	140,000	0	36,000	0	0	0	780,000	2,000	0	18,000	1,296,000

Client Kiosk

Fiscal Year	FTE	Object A	Object B	Object C	Object E	Object ED	Object G	Object J	Object N	Object P	Object T	Object TZ	Total
Total Fiscal Year 1	0.5	42,000	19,000	651,000	299,000	0	0	0		0	0	2,000	1,013,000
Total Fiscal Year 2	0.5	42,000	19,000		102,000	0	0	0		0	0	2,000	165,000
Biennial Total	0.5	84,000	38,000	651,000	401,000	0	0	0	0	0	0	4,000	1,178,000

2017-19 Biennial Budget

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Employment & Career Pathway

Fiscal Year	FTE	Object A	Object B	Object C	Object E	Object ED	Object G	Object J	Object N	Object P	Object T	Object TZ	Total
Total Fiscal Year 1	1.0	80,000	27,000		6,000	0	0	0	250,000	0	0	3,000	366,000
Total Fiscal Year 2	1.0	80,000	27,000		6,000	0	0	0	250,000	0	0	3,000	366,000
Biennial Total	1.0	160,000	54,000	0	12,000	0	0	0	500,000	0	0	6,000	732,000

Re-Entry Model: Green Hill School

Fiscal Year	FTE	Object A	Object B	Object C	Object E	Object ED	Object G	Object J	Object N	Object P	Object T	Object TZ	Total
Total Fiscal Year 1	8.2	348,000	188,000		49,000	0	0	0		2,000	0	25,000	612,000
Total Fiscal Year 2	8.2	348,000	188,000		49,000	0	0	0		2,000	0	25,000	612,000
Biennial Total	8.2	696,000	376,000	0	98,000	0	0	0	0	4,000	0	50,000	1,224,000

Total

Fiscal Year	FTE	Object A	Object B	Object C	Object E	Object ED	Object G	Object J	Object N	Object P	Object T	Object TZ	Total
Total Fiscal Year 1	32.0	1,837,000	811,000	651,000	491,000	0	23,000	0	1,404,000	9,000	0	97,000	5,323,000
Total Fiscal Year 2	30.4	1,723,000	766,000	0	282,000	0	10,000	0	1,376,000	9,000	0	93,000	4,259,000
Biennial Total	31.2	3,560,000	1,577,000	651,000	773,000	0	33,000	0	2,780,000	18,000	0	190,000	9,582,000

Information Technology Addendum

Recsum Code and Title 020-PL-BC-Improving Juvenile Reentry Services

Part 1: Itemized IT Costs

Please itemize any IT-related costs, including hardware, software, services (including cloud-based services), contracts (including professional services, quality assurance, and independent verification and validation) or IT staff. Be as specific as you can. (See Chapter 12.1 of the OFM Operating Budget Instructions for guidance on what counts as “IT-related costs.”)

Information Technology Items in this DP (insert rows as required)	FY 2018	FY 2019	FY 2020	FY 2021
Hardware & Support	\$129,331	\$78,000	\$78,000	\$78,000
Internet Circuits, wiring & ISP	\$167,232	\$15,732	\$15,732	\$15,732
Web Application (Contracted)	\$716,500	\$71,000	\$71,000	\$71,000
Total Cost	\$1,013,063	\$164,732	\$164,732	\$164,732

Part 2: Identify IT Projects

1. Does this decision package fund the development or acquisition of a new or enhanced software or hardware system or service? (Answer Yes or No) Yes
2. Does this decision package fund the acquisition or enhancements of any agency data centers? (See OCIO Policy 184 for definition.) (Answer Yes or No) No
3. Does this decision package fund the continuation of a project that is, or will be, under OCIO oversight? (See OCIO Policy 121.) (Answer Yes or No) No

If you answered “yes” to any of these questions, you must complete a concept review with the OCIO before submitting your budget request. Refer to Chapter 12.2 of the Operating Budget Instructions for more information.