Purpose

This policy establishes uniform reporting requirements and procedures for employment and day program services providers regarding incidents that involve suspected abandonment, abuse, exploitation, financial exploitation, mistreatment, and neglect of clients of the Developmental Disabilities Administration (DDA), and other types of client incidents.

Scope

This policy applies to all providers of employment and day program services contracted with the DDA or through counties as subcontractors under the state/county contract, their contractors, and volunteers.

Definitions

See Attachment A for a complete list of definitions of terms used in this policy and also Attachment B for examples of abuse, neglect, financial exploitation, and self-neglect.

Policy

A. Persons supported by DDA must be treated with kindness, respect, care and consideration at all times. Abuse and neglect of children and vulnerable adults is prohibited by law and will not be tolerated. Under Chapters 26.44 RCW and 74.34 RCW, all agency employees, contractors, and volunteers are mandatory reporters and must report every incident of observed, reported, or suspected abandonment, abuse, exploitation, financial exploitation, neglect, or mistreatment of clients, as well as injuries of unknown origin.
1. Mandated reporters do **not** have to witness or have proof that an incident occurred. As long as there is reasonable cause to believe that a child or a vulnerable adult has been abused or neglected, a mandated reporter **must** make a report.

2. Definitions of the types of abuse described in state law may be found in Attachment A and examples for clarification purposes may be found in Attachment B of this policy.

B. Agency administrators, employees, contractors, and volunteers who have reasonable cause to believe there has been abandonment, abuse, exploitation, financial exploitation, neglect, or self-neglect of a client must follow the requirements of Chapters **26.44 RCW and 74.34 RCW** and make a report to the Department of Social and Health Services (DSHS). If there is suspicion of physical or sexual assault, a report must also be made to law enforcement.

C. Client injuries of unknown origin must also be reported as described in the Procedures section of this policy. Failure to report such incidents may result in termination of the provider’s contract.

D. **Failure to report can result in disciplinary action.** Furthermore, failure to report is a gross misdemeanor under Washington State law (**RCW 74.34.053**). Any agency employee, contractor, or volunteer found to have knowingly failed to report in his or her capacity as a mandated reporter will be reported to the appropriate law enforcement agency and may be prosecuted to the extent the law allows.

E. If an employee of an agency is being investigated by Adult Protective Services (APS), Child Protective Services (CPS), Division of Licensed Resources (DLR), Residential Care Services (RCS) or law enforcement, the agency must:

1. Take appropriate actions to ensure the health and safety of Administration clients; and

2. Take appropriate administrative action upon receipt of the investigation findings.

F. Counties must have a designated person responsible for regional communication in each DSHS region in which they hold a contract. Agencies and Counties will cooperate with DDA staff regarding inquiries about incident follow up and closure.
PROCEDURES

A. Client Incident Reporting

Incidents must be reported as follows. To report, it is not necessary to have witnessed an incident.

1. Report to Adult Protective Services (APS), Child Protective Services (CPS) or the RCS Complaint Resolution Unit (CRU):
   a. When there is reasonable cause to believe there has been abandonment, abuse, exploitation, financial exploitation, neglect, or self-neglect;
   b. When there is reason to suspect that physical or sexual assault has occurred; and
   c. When there is reasonable cause to believe that an act has caused fear of imminent harm.
   d. The agency’s administrator, owner, employees, contractors, and volunteers are mandated to report to the appropriate Reporting Unit (APS, CPS, or CRU). See Procedures Section B for department reporting units.

2. Report to Law Enforcement: If there is reason to suspect that sexual or physical assault of a client has occurred, mandated reporters must also report immediately to the appropriate law enforcement agency any of the following:
   a. Sexual assault: Any alleged or suspected sexual assault.
   b. Physical assault (non-client to client): Any alleged or suspected physical assault as well as any act that causes fear of imminent harm.
   c. Physical assault (client to client): Any alleged or suspected physical assault that causes bodily injury requiring more than first aid, or in the event of:
      i. Injuries (e.g., bruising, scratches, etc.) that appear on the back, face, head, neck, chest, breasts, groin, inner thigh, buttock, genital, or anal areas;
      ii. Fractures;
      iii. Choking attempts;
iv. Patterns of physical assault between the same vulnerable adults or involving the same vulnerable adults;

v. If there is reasonable cause to believe that an act has caused fear of imminent harm; and

vi. Any client to client assault, regardless of injury, if requested by the client, the client’s legal representative, or family member.

3. Report to DDA: When there is reasonable cause to believe an incident has occurred, the provider must report to the Case Resource Manager (CRM), Social Worker (SW) or the Social Services Specialist (SSS), as applicable, or the DDA regional designee as follows:

a. Phone call to the CRM (or the DDA regional designee if the CRM is unavailable) within one (1) hour or as soon as client safety has been ensured. After hours, use the DDA Emergency Contact. Complete a written incident report (IR) within one (1) business day for any of the following:

i. Death of any client during the course of employment and day services when suspicious or unusual. In addition, submit DSHS 10-331, DDA Mortality Review Provider Report, within fourteen (14) calendar days of the client’s death.

ii. Conditions threatening the operation of the program. This may include a natural disaster.

iii. Client is missing: A person who receives employment and day services is considered missing when the provider becomes aware the client has missed his/her scheduled appointment and cannot be contacted for two hours unless the client’s support plan indicates an alternative time plan:

(a) Clients receiving Community Protection Program (CPP) services are considered missing when they cannot be located for any length of time.

(b) It is considered a reportable incident when law enforcement is contacted about a client and/or law enforcement independently finds and returns the client, regardless of the length of time he/she was missing.

iv. Injuries of unknown origin requiring hospital admission.
v. Any event involving known media interest or litigation.

b. **Phone call to the CRM or the DDA regional designee during business hours as soon as client safety has been assured.** Complete a written incident report within one (1) business day for any of the following:
   
i. Death of any client not reported under section 3.a.i. above.

   ii. Alleged or suspected abuse, neglect, exploitation or abandonment of a client other than client to client.

   iii. Alleged or suspected physical or sexual assault of a client.

   iv. Alleged or suspected criminal activity perpetrated against a client.

   v. Alleged or suspected criminal activity by a client resulting in a case number being assigned by law enforcement, being taken into custody by law enforcement or, for juveniles, detention in a juvenile correctional facility.

   vi. Injuries resulting from alleged or suspected client to client altercations requiring medical treatment beyond First Aid. This means medical care that must be administered by a medical professional (e.g., fractures, sutures, staples, intravenous fluids, diagnostic testing such as x-rays).

   vii. Mental health crisis resulting in inpatient admission to a community or state operated psychiatric facility.

   viii. Life-threatening medically emergent condition: life-threatening conditions that cannot be classified as injuries and that require treatment by emergency personnel or inpatient admission.

c. **Written incident report received by the CRM or the DDA regional designee within one (1) business day:**

   i. All injuries to a client resulting from the use of restrictive procedures or physical intervention techniques.

   ii. Serious injuries of known cause, not otherwise defined, that require medical treatment beyond First Aid.

   iii. Hospital or nursing facility admission not otherwise defined.
iv. Patterns of client to client abuse as defined in RCW 74.34.035:

(a) There is a pattern of physical assault between the same vulnerable adults or involving the same vulnerable adults; or

(b) There is an attempt to choke a vulnerable adult.

v. Property damage for clients receiving Supported Living services:

(a) Non-accidental property damage by a client over $100; and

(b) For adults receiving community residential services, any type of property damage that will result in a residential allowance request.

vi. Restrictive procedures implemented under emergency guidelines as described in DDA Policy 5.15, Use of Restrictive Procedures, and DDA Policy 5.17, Physical Intervention Techniques. Restrictive interventions described in an approved Positive Behavior Support Plan (PBSP) are not considered emergency applications.

vii. Serious treatment violations not otherwise defined, such as:

(a) Court-ordered conditions of release; and

(b) CPP treatment violations.

viii. Suicide gestures or attempts with the intentional and voluntary attempt to take one’s own life by someone with the capacity to do so.

d. The provider will contact the client’s Case Resource Manager (CRM) whenever the provider becomes aware that the client and/or the client’s legal representative are contemplating permanent sterilization procedures.

B. Department Reporting Units

1. Reporting to DDA:

“Reporting to DDA” is defined as reporting to the DDA Regional Administrator (RA) or designee unless otherwise specifically noted in this policy.
2. **Reports of abuse, neglect or maltreatment, involving children and youth under 18 years of age:**

   DSHS Child Protective Services statewide number: 1-866-363-4276 (1-866-ENDHARM)

3. **Reports involving adults 18 years and older receiving DDA-funded and/or operated residential services:**

   CRU statewide number: 1-800-562-6078 (TTY 1-800-737-7931).

4. **Incidents which occurred in the community during employment and day services or are suspected to have occurred:**

   DSHS Adult Protective Services (APS) regional numbers:

   - Region 1 North (Spokane): 1-800-459-0421 TTY: 1-509-568-3086
   - Region 1 South (Yakima): 1-877-389-3013 TTY: 1-800-973-5456
   - Region 2 North (Everett): 1-800-487-0416 TTY: 1-800-843-8058
   - Region 2 South (Seattle): 1-866-221-4909 TTY: 1-800-977-5456
   - Region 3 North and South: 1-877-734-6277 TTY: 1-800-672-7091

   Or the statewide toll free number: 1-866-363-4276 (1-866-ENDHARM).

C. **Written Agency Policies and Procedures**

1. DDA expects service providers to:

   a. Ensure client safety at all times;

   b. Have written policies and procedures to address the agency’s actions when a staff person is accused of abandonment, abuse, neglect, exploitation, financial exploitation or mistreatment of DDA clients. These procedures must adhere to current laws, rules, and polices pertaining to abuse/neglect reporting;

   c. Include Attachments A and B of this policy in the agency policy and procedures; and

   d. Take steps to ensure that the accused staff does not work unsupervised with clients until an investigation has been completed.
2. In some instances, DDA may require agencies to ensure the accused staff has no access to any client. DDA will make this request in writing via email, fax or regular mail, as appropriate to the circumstances. The agency must respond in writing to DDA to verify that the accused staff will not have any access to clients under the agency’s contract. The regional Field Services offices must consult with the DDA Central Office County Services Program Manager to make this decision. If necessary, the program manager will consult with an Assistant Attorney General (AAG).

a. The prohibition on access to clients is in effect until DDA has reasonable cause to believe that the incident did not occur and the accused staff does not pose a risk to clients’ health or safety.

b. If the agency has completed an internal investigation, a report of the findings from the internal investigation must be sent by the agency to the DDA Regional Administrator or designee.

c. If there is a substantiated finding by the Department against the accused staff, DDA will work with the DSHS Central Background Check Unit (BCCU) to determine if the staff person is working with any other DDA clients. DDA will require other agencies where this staff may be working to disallow the staff from working with any DDA client.

3. The agency must have written policies and procedures for:

a. Reporting incidents within defined reporting timelines as specified in this policy to:

i. Appropriate persons within the provider’s agency as designated by the provider; and

ii. Authorities such as law enforcement, DDA, CPS, APS, CRU, and the Department of Health (DOH);

b. Protecting clients in an emergency;

c. Preserving evidence when necessary. The provider may contact the local sexual assault center for guidance in preserving evidence in cases of sexual assault; and

d. Procedures for initiating an external review or investigation.
D. Mandatory Reporting Requirements Form

1. The agency must have each administrator, employee, contractor and volunteer read and sign DSHS 27-081, DDA Employment and Day Program Services Providers: Mandatory Reporting of Abandonment, Abuse, Neglect, Exploitation or Financial Exploitation of a Child or Vulnerable Adult, upon hire and then annually.

2. The signed forms must be maintained in each individual’s personnel file.

3. The agency will maintain the signed forms. The agency’s policy and procedures manual must also include a blank copy of the form.

EXCEPTIONS

Any exceptions to this policy must have the prior written approval of the Deputy Assistant Secretary.

SUPERSESSION

DDD Policy 6.08
Issued July 1, 2011

Approved: /s/ Donald Clintsman
Deputy Assistant Secretary
Developmental Disabilities Administration

Date: July 15, 2013

Attachment A - Definitions

Attachment B - Clarifying Examples of Abuse, Neglect, and Financial Exploitation

Attachment C - Reporting Timelines
DEFINITIONS - GENERAL

ALTSA means the Aging and Long Term Support Administration.

Adult Protective Services (APS) means the ALTSA Home and Community Services (HCS) Division office that takes a report of abandonment, abuse, neglect, exploitation or financial exploitation when the alleged victim is a vulnerable adult who receives DDA Alternative Living or Companion Home services. APS conducts investigations of reported incidents and may offer protective services to the alleged victim.

Agency means all service providers identified in the scope.

CRM means the Developmental Disabilities Administration Case Resource Manager and/or the Social Worker or Social Service Specialist.

Child Protective Services (CPS) means the DSHS Children’s Administration unit that takes a report of abuse, neglect, abandonment or exploitation, conducts the investigation, and may offer protective services if the alleged victim is under eighteen (18) years of age.

Client means a person eligible for DDA services.

Complaint Resolution Unit (CRU) means the Residential Care Services (RCS) Division unit that takes a report of abandonment, abuse, neglect, exploitation or financial exploitation when the alleged victim is in Supported Living (SL), Group Home, Group Training Home services or resides in a licensed facility.

Division of Licensed Resources (DLR) means the DSHS Children’s Administration division that licenses out-of-home settings. DLR staff is also responsible to investigate reported licensing concerns when there has been a violation or allegation of violation of minimum licensing requirements. This includes group home providers, licensed staffed residential settings, and/or staff working at these facilities.

Good faith means a state of mind indicating honesty and lawfulness of purpose.

Injury of Unknown Origin means an injury that was not observed directly by the staff person and the injury is determined to not be reasonably related to the client’s condition, diagnosis, known and predictable interaction with surroundings, or related to a known sequence of prior events.

Mandated reporter means an employee of the department; law enforcement officer; social worker; professional school personnel; individual provider; an employee of a facility; an operator or an employee of a social service, welfare, mental health, adult day health, adult day care, home health, home care, or hospice agency; county coroner or medical examiner; employees of domestic violence programs; Christian Science practitioner; or health care provider subject to
Chapter 18.130 RCW [RCW 74.34.020]. Refer to RCW 26.44.030 for a list of individuals with a duty to report child abuse or neglect.

Reasonable cause to believe means that the reporter, in making the report of abuse/neglect, acts with good faith intent, judged in light of all the circumstances then present.

Residential Care Services (RCS) means the ALTSA division responsible for the licensing and oversight of adult family homes, assisted living facilities, nursing facilities, residential habilitation centers, and certified residential programs. RCS conducts investigations of abandonment, abuse, neglect, exploitation, or financial exploitation.

DEFINITIONS – CHILDREN (RCW 26.44.020)

Child or Children means any person less than eighteen (18) years of age.

Abuse or neglect means sexual abuse, sexual exploitation, or injury of a child by any person under circumstances which cause harm to the child's health, welfare, or safety, excluding conduct permitted under RCW 9A.16.100; or the negligent treatment or maltreatment of a child by a person responsible for or providing care to the child.

Sexual exploitation includes: allowing, permitting, or encouraging a child to engage in prostitution by any person; or allowing, permitting, encouraging, or engaging in the obscene or pornographic photographing, filming, or depicting of a child by any person.

Negligent treatment or maltreatment means an act or a failure to act, or the cumulative effects of a pattern of conduct, behavior, or inaction, that evidences a serious disregard of consequences of such magnitude as to constitute a clear and present danger to a child's health, welfare, or safety, including but not limited to conduct prohibited under RCW 9A.42.100. When considering whether a clear and present danger exists, evidence of a parent's substance abuse as a contributing factor to negligent treatment or maltreatment shall be given great weight. The fact that siblings share a bedroom is not, in and of itself, negligent treatment, or maltreatment. Poverty, homelessness, or exposure to domestic violence as defined in RCW 26.50.010 that is perpetrated against someone other than the child does not constitute negligent treatment or maltreatment in and of itself.

DEFINITIONS - VULNERABLE ADULTS (RCW 74.34.020)

Abandonment means action or inaction by a person or entity with a duty of care for a vulnerable adult that leaves the vulnerable person without the means or ability to obtain necessary food, clothing, shelter, or health care.

Abuse means the willful action or inaction that inflicts injury, unreasonable confinement, intimidation, or punishment on a vulnerable adult. In instances of abuse of a vulnerable adult who is unable to express or demonstrate physical harm, pain, or mental anguish, the abuse is presumed to cause physical harm, pain, or mental anguish. Abuse includes sexual abuse, mental
abuse, physical abuse, and exploitation of a vulnerable adult, which have the following meanings:

- **Sexual abuse** means any form of nonconsensual sexual contact, including but not limited to, unwanted or inappropriate touching, rape, sodomy, sexual coercion, sexually explicit photographing, and sexual harassment. Sexual abuse includes any sexual contact between a staff person, who is not also a resident or client, of a facility or a staff person of a program authorized under Chapter 71A.12 RCW, and a vulnerable adult living in that facility or receiving service from a program authorized under Chapter 71A.12 RCW, whether or not it is consensual.

- **Physical abuse** means the willful action of inflicting bodily injury or physical mistreatment. Physical abuse includes, but is not limited to, striking with or without an object, slapping, pinching, choking, kicking, shoving, or the use of chemical restraints or physical restraints unless the restraints are consistent with licensing requirements, and includes restraints that are otherwise being used inappropriately.

- **Mental abuse** means any willful action or inaction of mental or verbal abuse. Mental abuse includes, but is not limited to, coercion, harassment, inappropriately isolating a vulnerable adult from family, friends, or regular activity, and verbal assault that includes ridiculing, intimidating, yelling, or swearing.

- **Exploitation** means an act of forcing, compelling, or exerting undue influence over a vulnerable adult causing the vulnerable adult to act in a way that is inconsistent with relevant past behavior, or causing the vulnerable adult to perform services for the benefit of another.

**Facility** means a residence licensed or required to be licensed under Chapter 18.20 RCW, boarding homes; Chapter 18.51 RCW, nursing homes; Chapter 70.128 RCW, adult family homes; Chapter 72.36 RCW, soldiers’ homes; or Chapter 71A.20 RCW, residential habilitation centers; or any other facility licensed or certified by the department.

**Financial exploitation** means the illegal or improper use, control over, or withholding of the property, income, resources, or trust funds of the vulnerable adult by another person or entity for any person’s or entity’s profit or advantage other than the vulnerable adult’s profit or advantage. Financial exploitation includes, but is not limited to:

(a) The use of deception, intimidation, or undue influence by a person or entity in a position of trust and confidence with a vulnerable adult to obtain or use the property, income, resources, or trust funds of the vulnerable adult for the benefit of a person or entity other than the vulnerable adult;

(b) The breach of a fiduciary duty, including, but not limited to, the misuse of a power of attorney, trust, or a guardianship appointment, that results in the unauthorized appropriation, sale, or transfer of the property, income, resources, or
trust funds of the vulnerable adult for the benefit of a person or entity other than the vulnerable adult; or

(c) Obtaining or using a vulnerable adult’s property, income, resources, or trust funds without lawful authority, by a person or entity who knows or clearly should know that the vulnerable adult lacks the capacity to consent to the release or use of his or her property, income, resources, or trust funds.

**Neglect** means: (a) a pattern of conduct or inaction by a person or entity with a duty of care that fails to provide the goods and services that maintain physical or mental health of a vulnerable adult, or that fails to avoid or prevent physical or mental harm or pain to a vulnerable adult; or (b) an act or omission that demonstrates a serious disregard of consequences of such a magnitude as to constitute a clear and present danger to the vulnerable adult's health, welfare, or safety, including but not limited to conduct prohibited under **RCW 9A.42.100**.

**Self-neglect** means the failure of a vulnerable adult, not living in a facility, to provide for himself or herself the goods and services necessary for the vulnerable adult's physical or mental health, and the absence of which impairs or threatens the vulnerable adult's well-being. This definition may include a vulnerable adult who is receiving services through home health, hospice, or a home care agency, or an individual provider when the neglect is not a result of inaction by that agency or individual provider.

**Vulnerable adult** means a person eighteen (18) years of age or older who:

- (a) Is sixty years of age or older who has the functional, mental, or physical inability to care for himself or herself; or
- (b) Is found incapacitated under **Chapter 11.88 RCW**; or
- (c) Has a developmental disability as defined under **RCW 71A.10.020**; or
- (d) Is admitted to a licensed facility (i.e., boarding home, nursing home, adult family home, soldiers’ home, residential habilitation center, or any other facility licensed by DSHS); or
- (e) Is receiving services from home health, hospice or home care agencies licensed or required to be licensed under **Chapter 70.127 RCW**; or
- (f) Is receiving services from an individual provider; or
- (g) Self-directs his or her own care and receives services from a personal aide under **Chapter 74.39 RCW**.
CLARIFYING EXAMPLES OF ABUSE, NEGLECT, FINANCIAL EXPLOITATION, AND SELF-NEGLECT

The following examples, which are not all-inclusive, are provided to assist staff in identifying suspected or actual abuse, neglect, financial exploitation, and self-neglect. **While many examples are straightforward, others may be less obvious and need to be considered in a larger context.**

A. **Physical Abuse:**
   - Biting
   - Choking
   - Kicking
   - Pinching
   - Pushing
   - Shaking (especially a child under three years of age)
   - Shoving
   - Slapping
   - Striking with or without an object
   - Twisting limbs (joint torsion)
   - Causing or willfully allowing the person to do bodily harm to themselves or
   - Causing or willfully allowing another client to physically harm them
   - Controlling a person through corporal punishment
   - Not allowing the client to eat, drink, or care for physical needs such as elimination
   - Retaliation following a physical attack, verbal abuse or other unwelcome action by a client
   - Using excessive force when restraining an agitated client

B. **Sexual Abuse:**
   - Any sexual contact between staff or volunteer of a facility and a client, whether or not it is consensual
   - Inappropriate or unwanted sexual touching including but not limited to:
     - Fondling
     - Intercourse
     - Oral sex
     - Rape
     - Sodomy
   - Sexual coercion
   - Sexual harassment
   - Sexually explicit photographing, filming, or videotaping
   - Showing, selling, or otherwise distributing pornographic materials

C. **Mental Abuse:**
   - Coercion
   - Harassment
• Inappropriately isolating a vulnerable adult from family, friends, or regular activity
• Making derogatory or disparaging remarks about a person and his/her family in front of the person or within hearing distance of any client
• Oral, written or gestural language threatening harm or intended to frighten clients
• Verbal assault such as ridicule, intimidation, yelling, or swearing

D. Neglect:
• Abandoning a client in situations where other persons, objects or the environment may injure the client
• Allowing the physical environment to deteriorate to the point that a client is subject to hazardous situations, such as electrical, water, and structural hazards
• Failure to provide care within acceptable standards
• Failure to promptly respond to medical emergencies or requests for medical treatment
• Failure to follow prescribed treatments or programs
• Failure to attend to clients in hostile or dangerous situations
• Failure to supervise which results in a client wandering, missing or running away
• Willful failure to protect the client from physical abuse by another client or staff
• Willful failure to protect a child from sexual contact with another child

E. Financial Exploitation:
• Using clients to perform work that should be done by paid employees
• Using client financial resources for personal gain or for activities not related to client care

F. Self-neglect:
Vulnerable adults who neglect themselves are unwilling or unable to do needed self-care. This can include such things as:
• Not eating enough food to the point of malnourishment
• Wearing clothes that are filthy, torn, or not suited for the weather
• Living in filthy, unsanitary, or hazardous conditions
• Not getting needed medical care
## DDA Policy 6.08 Reporting Timelines

**Note:** Refer to policy text for complete definitions/information.

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<td><strong>Hospital or nursing facility admission not otherwise defined</strong></td>
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<tr>
<td><strong>Injuries of unknown origin requiring hospital admission</strong></td>
<td><strong>Alleged or suspected criminal activity perpetrated against a client</strong></td>
<td><strong>Patterns of client to client abuse</strong> as defined in RCW 74.43.035</td>
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phone call to DDA within one hour or once safety has been ensured. Follow with written report.

Phone call to DDA during business hours once client safety has been ensured. Follow with written report.

Written IR within one business day.