

Aged,
Blind or
Disabled
(ABD)

SFY

2019

Provides cash assistance and a referral to the Housing and Essential Needs (HEN) program for low-income adults who are age 65 or older, blind, or determined likely to meet federal Supplemental Security Income (SSI) disability criteria.

ESA Briefing
Book

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Aged, Blind, or Disabled (ABD) Cash Assistance Program Overview

ABD is a state-funded program for low-income adults who have no dependents and who are age 65 or older, blind, or determined likely to meet SSI disability criteria based on an impairment(s) expected to last at least 12 consecutive months. The program was implemented on November 1, 2011 as authorized by Engrossed Substitute House Bill 2082. The ABD program provides cash assistance and a referral to the Housing and Essential Needs (HEN) program¹.

Additional information for this program, including the eligibility criteria, funding sources, and services/benefits provided, is available [here](#).

Highlights

The average number of ABD program clients per month in Washington state was **20,281 in SFY 2019**, up from **19,694 in SFY 2018**. The average monthly cash grant assistance per client was **\$171**. The average monthly ABD clients in SFY 2019 included:

- Aged – 4,705 persons
- Disabled – 491 persons
- Pending SSI – 15,084 persons
- Institutionalized – 1 persons

TECHNICAL NOTES

DATA SOURCES: Data for this chapter was based on the ESA ACES database as of August 2019.

DATA NOTES:

- Percentages may not add up to expected totals due to rounding.
- The monthly counts of cases and clients for the ABD program are nearly identical. Therefore, only client counts are reported.

¹ [Engrossed Substitute House Bill 2667](#) expanded eligibility for the Housing and Essential Needs (HEN) program to include recipients of the Aged, Blind, or Disabled (ABD) program effective March 13, 2018.

Selected ABD Program Overview, SFY 2018 and SFY 2019

| | SFY 2018 (July 2017-June 2018) | SFY 2019 (July 2018-June 2019) | Change | |
|--|--------------------------------------|--------------------------------------|---------------------------|---|
| Average Number of Persons Per Month (Range) | 19,694 (19,355 – 19,966) | 20,281 (20,042 - 20,473) | 3.0% <i>(Increase)</i> | ↑ |
| State Population² Age 18 and Over | 5,760,666 | 5,863,772 | 1.8% <i>(Increase)</i> | ↑ |
| Average Monthly Recipients as a Percent of State's Population 18 and Over | 0.3% | 0.3% | No Change | = |
| Average Monthly Payment Per Case (Range)³ | \$169.12 (\$168.22 - \$169.69) | \$170.51 (\$169.42 - \$171.60) | 0.8% <i>(Increase)</i> | ↑ |

²Source: Office of Financial Management (OFM) population estimates

³ Payments not adjusted for refunds.

ABD Clients, SFY 2012 – 2019⁴



| SFY | Monthly Average Clients | SFY | Monthly Average Clients |
|-------|-------------------------|-------|-------------------------|
| SFY10 | N/A | SFY15 | 21,904 |
| SFY11 | N/A | SFY16 | 20,499 |
| SFY12 | 19,627 | SFY17 | 20,064 |
| SFY13 | 22,840 | SFY18 | 19,694 |
| SFY14 | 24,268 | SFY19 | 20,281 |

| SFY 2019 | Clients | Total Grant Expenditures | Average Payment Per Client |
|-----------------|---------------|--------------------------|----------------------------|
| July | 20,042 | \$3,395,512 | \$169.42 |
| August | 20,397 | \$3,465,984 | \$169.93 |
| September | 20,134 | \$3,424,216 | \$170.07 |
| October | 20,295 | \$3,447,432 | \$169.87 |
| November | 20,283 | \$3,466,141 | \$170.89 |
| December | 20,324 | \$3,472,556 | \$170.86 |
| January | 20,302 | \$3,461,895 | \$170.52 |
| February | 20,403 | \$3,501,197 | \$171.60 |
| March | 20,473 | \$3,491,690 | \$170.55 |
| April | 20,180 | \$3,450,565 | \$170.99 |
| May | 20,388 | \$3,480,711 | \$170.72 |
| June | 20,153 | \$3,440,074 | \$170.70 |
| Mo. Avg. | 20,281 | \$3,458,164 | \$170.51 |

⁴ The ABD program started November 1, 2011.

ABD Clients by Program Type, SFY 2019

| SFY 2019 | ABD Combined | | | | | |
|-----------------|---------------|--------------|----------|------------|---------------|-------------------|
| | Caseload | Aged | Blind | Disabled | Pending SSI | Institutionalized |
| July | 20,042 | 4,748 | 0 | 494 | 14,799 | 2 |
| August | 20,397 | 4,786 | 0 | 506 | 15,105 | 1 |
| September | 20,134 | 4,799 | 0 | 495 | 14,841 | 0 |
| October | 20,295 | 4,765 | 1 | 489 | 15,040 | 0 |
| November | 20,283 | 4,728 | 0 | 479 | 15,076 | 0 |
| December | 20,324 | 4,690 | 0 | 472 | 15,161 | 1 |
| January | 20,302 | 4,638 | 0 | 490 | 15,174 | 1 |
| February | 20,403 | 4,645 | 0 | 483 | 15,274 | 1 |
| March | 20,473 | 4,651 | 1 | 498 | 15,323 | 1 |
| April | 20,180 | 4,640 | 1 | 489 | 15,050 | 1 |
| May | 20,388 | 4,695 | 1 | 496 | 15,195 | 1 |
| June | 20,153 | 4,677 | 0 | 504 | 14,971 | 1 |
| Mo. Avg. | 20,281 | 4,705 | 0 | 491 | 15,084 | 1 |

ABD Adult Clients Exiting to Other Programs, SFY 2019

| SFY 2019 | Total ABD Adults ⁵ | During Subsequent Month | | | | | | | |
|------------------|-------------------------------|-------------------------|--------------|--|-------------|------------------------------------|-------------|---------------------------------|-------------|
| | | Adults Remaining on ABD | | Adults Moving from ABD to HEN Referral Program | | Adults Moving From ABD to SSI/SSDI | | Adults Exiting ABD ⁶ | |
| | | Number | Percent | Number | Percent | Number | Percent | Number | Percent |
| July | 20,042 | 18,699 | 93.3% | 139 | 0.7% | 403 | 2.0% | 801 | 4.0% |
| August | 20,397 | 18,708 | 91.7% | 158 | 0.8% | 523 | 2.6% | 1008 | 4.9% |
| September | 20,134 | 18,639 | 92.6% | 150 | 0.7% | 401 | 2.0% | 944 | 4.7% |
| October | 20,295 | 18,763 | 92.5% | 127 | 0.6% | 473 | 2.3% | 932 | 4.6% |
| November | 20,283 | 18,788 | 92.6% | 133 | 0.7% | 447 | 2.2% | 915 | 4.5% |
| December | 20,324 | 18,778 | 92.4% | 128 | 0.6% | 461 | 2.3% | 957 | 4.7% |
| January | 20,302 | 19,021 | 93.7% | 153 | 0.8% | 296 | 1.5% | 832 | 4.1% |
| February | 20,403 | 18,816 | 92.2% | 116 | 0.6% | 475 | 2.3% | 996 | 4.9% |
| March | 20,473 | 18,662 | 91.2% | 161 | 0.8% | 554 | 2.7% | 1096 | 5.4% |
| April | 20,180 | 18,663 | 92.5% | 147 | 0.7% | 484 | 2.4% | 886 | 4.4% |
| May | 20,388 | 18,676 | 91.6% | 123 | 0.6% | 491 | 2.4% | 1,098 | 5.4% |
| June | 20,153 | 18,556 | 92.1% | 156 | 0.8% | 432 | 2.1% | 1009 | 5.0% |
| Mo. Avg. | 20,281 | 18,731 | 92.4% | 141 | 0.7% | 453 | 2.2% | 956 | 4.7% |

⁵ These are clients who received ABD services during the reporting month. Additional columns in the table represent programs the client received/participated in during the subsequent month.

⁶ These are adults who were not enrolled in MCS/HEN Referral, SSI, or other cash programs in the following month.

Clients by DSHS Region and CSO of Issuance and Residence, June 2019 Snapshot

The following pages detail the ABD clients, June 2019 snapshot, by both the CSO of Issuance and CSO of Residence.

- CSO of Issuance: Based on the location from which benefits were issued. While most benefits are issued through ESA's Community Service Offices (CSO), benefits may be issued by Customer Service Contact Centers (CSCC), Port Gamble S'Klallam Tribe (PGST), or Home and Community Service Offices (HCS) within DSHS's Aging and Long-Term Support Administration (AL TSA).
- CSO of Residence: Based on the CSO coverage area in which a client lives.

| Overview | Office of Issuance | | Office of Residence | |
|-------------------------------|--------------------|------------------|---------------------|------------------|
| | # of Clients | % of State Total | # of Clients | % of State Total |
| Region 1 CSOs | 4,138 | 20.5% | 4,334 | 21.5% |
| Region 2 CSOs | 9,589 | 47.6% | 10,086 | 50.0% |
| Region 3 CSOs | 5,603 | 27.8% | 5,731 | 28.4% |
| CSCCs & PGST | 11 | 0.1% | N/A | |
| HCS | 807 | 4.0% | N/A | |
| DDA LTC & SPEC | 5 | <0.1% | N/A | |
| Not Reported / Unidentifiable | 0 | 0.0% | 2 | <0.1% |
| State Total | 20,153 | 100.0% | 20,153 | 100.0% |

Clients by DSHS Region and CSO of Issuance and Residence, June 2019 Snapshot (continued)

| Region 1 CSO | CSO of Issuance | | CSO of Residence | |
|-----------------------|-----------------|------------------|------------------|------------------|
| | # of Clients | % of State Total | # of Clients | % of State Total |
| CLARKSTON | 51 | 0.3% | 54 | 0.3% |
| COLFAX | 36 | 0.2% | 36 | 0.2% |
| COLVILLE | 91 | 0.5% | 90 | 0.4% |
| ELLENSBURG | 69 | 0.3% | 70 | 0.3% |
| GOLDENDALE | 34 | 0.2% | 33 | 0.2% |
| KENNEWICK | 506 | 2.5% | 579 | 2.9% |
| MOSES LAKE | 344 | 1.7% | 360 | 1.8% |
| NEWPORT | 59 | 0.3% | 57 | 0.3% |
| OKANOGAN | 97 | 0.5% | 91 | 0.5% |
| REPUBLIC | 13 | 0.1% | 13 | 0.1% |
| SPOKANE MAPLE | 924 | 4.6% | 981 | 4.9% |
| SPOKANE TRENT | 990 | 4.9% | 1,013 | 5.0% |
| SUNNYSIDE | 101 | 0.5% | 99 | 0.5% |
| TOPPENISH | 65 | 0.3% | 68 | 0.3% |
| WALLA WALLA | 99 | 0.5% | 112 | 0.6% |
| WENATCHEE | 204 | 1.0% | 217 | 1.1% |
| WHITE SALMON | 13 | 0.1% | 12 | 0.1% |
| YAKIMA | 442 | 2.2% | 449 | 2.2% |
| Region 1 Total | 4,138 | 20.5% | 4,334 | 21.5% |

Clients by DSHS Region and CSO of Issuance and Residence, June 2019 Snapshot (continued)

| Region 2 CSO | CSO of Issuance | | CSO of Residence | |
|-----------------------|-----------------|------------------|------------------|------------------|
| | # of Clients | % of State Total | # of Clients | % of State Total |
| ALDERWOOD | 669 | 3.3% | 707 | 3.5% |
| AUBURN | 436 | 2.2% | 465 | 2.3% |
| BELLINGHAM | 550 | 2.7% | 562 | 2.8% |
| BELLTOWN | 848 | 4.2% | 886 | 4.4% |
| CAPITOL HILL | 532 | 2.6% | 556 | 2.8% |
| EVERETT | 846 | 4.2% | 891 | 4.4% |
| FEDERAL WAY | 386 | 1.9% | 408 | 2.0% |
| KING EASTSIDE | 772 | 3.8% | 837 | 4.2% |
| KING NORTH | 862 | 4.3% | 901 | 4.5% |
| KING SOUTH | 732 | 3.6% | 785 | 3.9% |
| MOUNT VERNON | 368 | 1.8% | 376 | 1.9% |
| OAK HARBOR | 129 | 0.6% | 139 | 0.7% |
| RAINIER | 521 | 2.6% | 536 | 2.7% |
| RENTON | 538 | 2.7% | 589 | 2.9% |
| SKYKOMISH VALLEY | 234 | 1.2% | 240 | 1.2% |
| SMOKEY POINT | 532 | 2.6% | 540 | 2.7% |
| WHITE CENTER | 634 | 3.1% | 668 | 3.3% |
| Region 2 Total | 9,589 | 47.6% | 10,086 | 50.0% |

Clients by DSHS Region and CSO of Issuance and Residence, June 2019 Snapshot (continued)

| Region 3 CSO | CSO of Issuance | | CSO of Residence | |
|-----------------------|-----------------|------------------|------------------|------------------|
| | # of Clients | % of State Total | # of Clients | % of State Total |
| ABERDEEN | 350 | 1.7% | 357 | 1.8% |
| BREMERTON | 454 | 2.3% | 457 | 2.3% |
| CHEHALIS | 319 | 1.6% | 317 | 1.6% |
| COLUMBIA RIVER | 869 | 4.3% | 903 | 4.5% |
| FORKS | 19 | 0.1% | 19 | 0.1% |
| KELSO | 462 | 2.3% | 472 | 2.3% |
| LAKESWOOD | 514 | 2.6% | 534 | 2.6% |
| LONG BEACH | 59 | 0.3% | 57 | 0.3% |
| OLYMPIA | 592 | 2.9% | 626 | 3.1% |
| PIERCE NORTH | 452 | 2.2% | 474 | 2.4% |
| PIERCE SOUTH | 517 | 2.6% | 526 | 2.6% |
| PORT ANGELES | 180 | 0.9% | 176 | 0.9% |
| PORT TOWNSEND | 52 | 0.3% | 53 | 0.3% |
| PUYALLUP VALLEY | 496 | 2.5% | 498 | 2.5% |
| SHELTON | 183 | 0.9% | 183 | 0.9% |
| SOUTH BEND | 49 | 0.2% | 47 | 0.2% |
| STEVENSON | 36 | 0.2% | 32 | 0.2% |
| Region 3 Total | 5,603 | 27.8% | 5,731 | 28.4% |

Caseload by Customer Service Contact Centers (CSCC) and Other Locations, June 2019 Snapshot

| Customer Service Contact Centers (CSCC) | Office of ISSUANCE | |
|---|--------------------|------------------|
| | Clients | % of State Total |
| CSCC CNTRLSOUND | 0 | 0.0% |
| CSCC NORTHEAST | 0 | 0.0% |
| CSCC NORTHWEST | 0 | 0.0% |
| CSCC SOUTHWEST | 0 | 0.0% |
| CSCC SOUTHEAST | 0 | 0.0% |
| CSCC SOUTH SOUND | 0 | 0.0% |
| CSCC LTC | 0 | 0.0% |
| CSCC WASHCAP | 11 | <0.1% |
| CSCC Total | 11 | <0.1% |

| Other Locations | Office of Issuance | |
|------------------------------------|--------------------|------------------|
| | Clients | % of State Total |
| DDA LTC & Spec Programs | 5 | <0.1% |
| MEDICAL ELIG. DET SVC | 0 | 0.0% |
| Health Care Authority | 0 | 0.0% |
| PORT GAMBLE S'KLALLAM TRIBE (PGST) | 0 | 0.0% |
| Other Locations Total | 5 | <0.1% |

Clients by Home and Community Services Offices (HCS), June 2019 Snapshot

| Home and Community Service Offices (HCS) – Region 1 | HCS of ISSUANCE | |
|---|-----------------|------------------|
| | # of Clients | % of State Total |
| CLARKSTON HCS | 1 | <0.1% |
| COLVILLE HCS | 0 | 0.0% |
| ELLENSBURG HCS | 0 | 0.0% |
| MEDICAL LAKE HCS | 7 | <0.1% |
| MOSES LAKE HCS | 12 | 0.1% |
| OKANOGAN HCS | 2 | <0.1% |
| SPOKANE HCS | 78 | 0.4% |
| SUNNYSIDE HCS | 25 | 0.1% |
| TRI-CITIES HCS | 44 | <0.1% |
| WALLA WALLA HCS | 8 | <0.1% |
| WAPATO HCS | 0 | 0.0% |
| WENATCHEE HCS | 3 | <0.1% |
| YAKIMA HCS | 0 | 0.0% |
| Region 1 Total | 180 | 0.9% |

| Home and Community Service Offices (HCS) – Region 2 | HCS of ISSUANCE | |
|---|-----------------|------------------|
| | # of Clients | % of State Total |
| ALDERWOOD HCS | 79 | 0.4% |
| BELLINGHAM HCS | 16 | 0.1% |
| EVERETT HCS | 55 | 0.3% |
| HOLGATE HCS | 330 | 1.6% |
| MOUNT VERNON HCS | 10 | <0.1% |
| SMOKEY POINT HCS | 8 | <0.1% |
| Region 2 Total | 498 | 2.5% |

Clients by Home and Community Services Offices (HCS), June 2019 Snapshot (continued)

| Home and Community Service Offices (HCS) – Region 3 | HCS of Issuance | |
|--|-----------------|------------------|
| | # of Clients | % of State Total |
| ABERDEEN HCS | 2 | <0.1% |
| BREMERTON HCS | 6 | <0.1% |
| CHEHALIS HCS | 3 | <0.1% |
| KELSO HCS | 1 | <0.1% |
| OLYMPIA HCS | 13 | 0.1% |
| PORT ANGELES HCS | 1 | <0.1% |
| STEILACOOM HCS | 24 | 0.1% |
| TACOMA HCS | 49 | 0.2% |
| VANCOUVER HCS | 30 | 0.1% |
| Region 3 Total | 129 | 0.6% |

Clients by County of Residence, June 2019 Snapshot

| County | # of Clients | % of Total | County | # of Clients | % of Total |
|--------------|--------------|------------|---------------------------------|--------------|------------|
| Adams | 47 | 0.2% | Lewis | 317 | 1.6% |
| Asotin | 52 | 0.3% | Lincoln | 22 | 0.1% |
| Benton | 392 | 1.9% | Mason | 183 | 0.9% |
| Chelan | 146 | 0.7% | Okanogan | 93 | 0.5% |
| Clallam | 195 | 1.0% | Pacific | 103 | 0.5% |
| Clark | 905 | 4.5% | Pend Oreille | 56 | 0.3% |
| Columbia | 10 | <0.1% | Pierce | 2,033 | 10.1% |
| Cowlitz | 460 | 2.3% | San Juan | 17 | 0.1% |
| Douglas | 71 | 0.4% | Skagit | 360 | 1.8% |
| Ferry | 13 | 0.1% | Skamania | 33 | 0.2% |
| Franklin | 187 | 0.9% | Snohomish | 2,378 | 11.8% |
| Garfield | 2 | <0.1% | Spokane | 1,972 | 9.8% |
| Grant | 312 | 1.5% | Stevens | 90 | 0.4% |
| Grays Harbor | 355 | 1.8% | Thurston | 626 | 3.1% |
| Island | 139 | 0.7% | Wahkiakum | 11 | 0.1% |
| Jefferson | 52 | 0.3% | Walla Walla | 102 | 0.5% |
| King | 6,631 | 32.9% | Whatcom | 561 | 2.8% |
| Kitsap | 458 | 2.3% | Whitman | 36 | 0.2% |
| Kittitas | 71 | 0.4% | Yakima | 615 | 3.1% |
| Klickitat | 45 | 0.2% | Not Reported/ Unidentifiable | 2 | <0.1% |

| | # of Clients | % of Total |
|--------------------|---------------|---------------|
| State Total | 20,153 | 100.0% |

ABD Client Demographics, June 2019 Snapshot

| <u>All Clients</u> | | |
|----------------------|---------------|--------------------|
| Characteristic | # of Clients | % of Total Clients |
| Total Clients | 20,153 | 100.0% |

| <u>All Clients</u> | | |
|--------------------|--------------|--------------------|
| Gender | # of Clients | % of Total Clients |
| Female | 9,943 | 49.3% |
| Male | 10,208 | 50.7% |
| Unknown | 2 | <0.0% |

| <u>All Clients</u> | | |
|---|---------------|--------------------|
| Ethnicity and Race | # of Clients | % of Total Clients |
| Hispanic or Latino | 2,114 | 10.5% |
| Not Hispanic or Latino⁷ | 18,039 | 89.5% |
| White | 11,059 | 54.9% |
| Black/African American | 2,317 | 11.5% |
| Asian/Pacific Islander | 2,933 | 14.6% |
| American Indian/Alaska Native | 539 | 2.7% |
| Two or More Races | 295 | 1.5% |
| Race Not Reported | 896 | 4.4% |

| <u>All Clients</u> | | |
|------------------------------------|--------------|--------------------|
| Marital Status | # of Clients | % of Total Clients |
| Separated | 1,523 | 7.6% |
| Married | 2,681 | 13.3% |
| Never Married | 8,431 | 41.8% |
| Divorced | 5,080 | 25.2% |
| Widowed | 2,379 | 11.8% |
| Not Reported/Unidentifiable | 59 | 0.3% |

| <u>All Clients</u> | | |
|------------------------------------|--------------|--------------------|
| Citizenship Status | # of Clients | % of Total Clients |
| U.S. Citizen | 14,744 | 73.2% |
| Resident Alien | 5,388 | 26.7% |
| U.S. National⁸ | 21 | 0.1% |
| Not Reported/Unidentifiable | 0 | 0.0% |

⁷ Includes clients not reporting whether or not they are of Hispanic or Latino origin.

⁸ U.S. National: A national of the United States or a person who, though not a citizen of the United States, owes permanent allegiance to the United States (e.g., persons born in American Samoa or Swains Island).

ABD Client Demographics, June 2019 Snapshot (continued)

| Characteristic | All Clients | |
|----------------|--------------|--------------------|
| | # of Clients | % of Total Clients |

| Homeless Status | | |
|-----------------------|-------------|-------|
| | All Clients | |
| Homeless ⁹ | 7,463 | 37.0% |

| Disability | | |
|---------------------|-------------|-------|
| | All Clients | |
| Mental | 10,774 | 53.5% |
| Physical | 4,686 | 23.3% |
| Aged ¹⁰ | 4,677 | 23.2% |
| Other ¹¹ | 16 | <0.1% |

| Education Status | | |
|---------------------------------|-------------|-------|
| | All Clients | |
| Less than a High School Diploma | 4,596 | 22.8% |
| High School Graduate or GED | 9,768 | 48.5% |
| Some College or College Degree | 4,919 | 24.4% |
| Not Reported/Unidentifiable | 870 | 4.3% |

| Age | | |
|--------------------|-------------|-------|
| | All Clients | |
| Under 18 Years Old | N/A | N/A |
| 18 - 24 Years Old | 921 | 4.6% |
| 25 - 34 Years Old | 2,787 | 13.8% |
| 35 - 44 Years Old | 3,649 | 18.1% |
| 45 - 54 Years Old | 5,238 | 26.0% |
| 55 - 64 Years Old | 2,882 | 14.3% |
| 65+ Years Old | 4,676 | 23.2% |

⁹ Homeless is defined as: homeless without housing, homeless with housing, emergency shelter, or domestic violence shelter.

¹⁰ Clients with a program type code of 'A' regardless of the presence of a disability type code.

¹¹ These are the clients who had a disability determination made by Division of Disability Determination Services (DDDS).

ABD Client Demographics, June 2019 Snapshot (continued)

| Average Length of Stay ¹² | All Clients |
|--|-------------|
| Average Age of Clients | 50.8 Years |
| Average Length of Stay Since November 2011 | 25.3 Months |
| Average Length of Stay on ABD-Pending SSI Since November 2011 | 19.8 Months |
| Average Length of Stay on ABD-Aged Since November 2011 | 40.9 Months |
| Average Length of Stay on ABD-Blind/ Disabled/ Institutionalized Since November 2011 (Average Number of Months on ABD) | 20.4 Months |

¹² Length of Stay is based on cumulative months since November 2011.