

Expenditures

SFY

2019

This chapter summarizes ESA expenditure data for the 2017-2019 Biennium and a combination of expenditure and projection data for the 2019-2021 Biennium. This information is divided into three sub-sections: Cash Grant Assistance, WorkFirst, and Administrative.

ESA Briefing
Book

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Expenditures Overview

DSHS Budget Overview

General Fund-State appropriations for DSHS were 12% of the total statewide General Fund-State appropriations as of the 2019-21 Biennial budget.

General Fund-State appropriations for ESA were 11% of the total DSHS General Fund-State appropriations as of the 2019-21 Biennial budget.

Expenditures

State expenditures for programs such as Temporary Assistance for Needy Families (TANF), and most child care assistance, are affected by block grants. Block grants place a “lid” on the amount of federal funding available.

Federal law requires states to maintain “historic levels of spending” for the programs consolidated in the TANF block grant. This state spending is known as Maintenance of Effort (MOE). Failure to spend state dollars at that level can result in a reduced federal block grant payment and require increases in state spending. Because Washington meets the federal work participation rate targets, we must spend 75% of what we spent historically on these programs, based on 1994 spending levels. Other states who do not meet the targets must spend 80% of what they spent historically.

This chapter summarizes ESA expenditure data for the 2017-19 Biennium and projections for 2019-21 Biennium. The information is in three sub-sections:

- Cash Grant Assistance
- WorkFirst
- Administrative

TECHNICAL NOTES

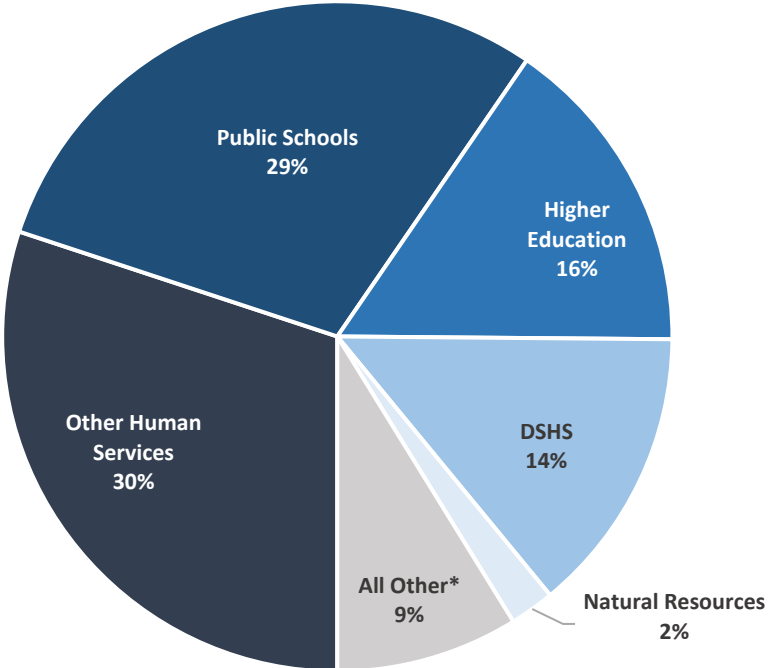
DATA SOURCE: Data for this chapter was provided by the ESA Division of Finance and Financial Recovery (DFFR)

DATA NOTES:

- 2017-19 Actuals reflect expenditure data for State Fiscal Years 2018 and 2019.
- 2019-21 Projections reflect projection (allotment) data for State Fiscal Years 2020 and 2021.

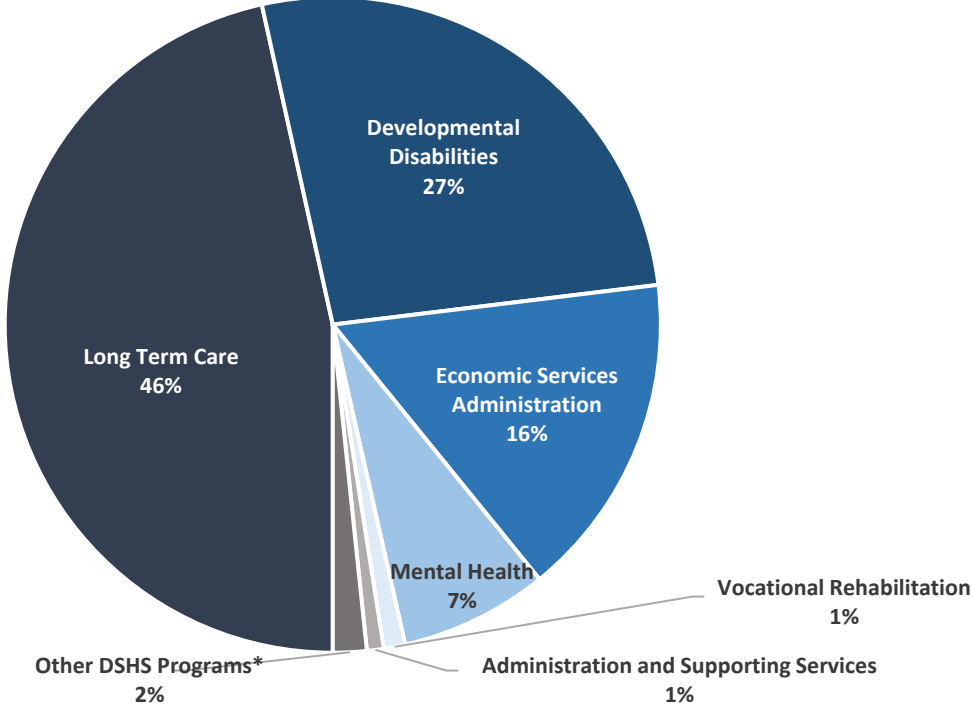
Expenditures Overview – All Funds, 2019-21 Biennial Budget

State Budget Overview – All Funds



Note: All Other includes Legislative, Judicial, Governmental Operations, Transportation, Other Education and Special Appropriations

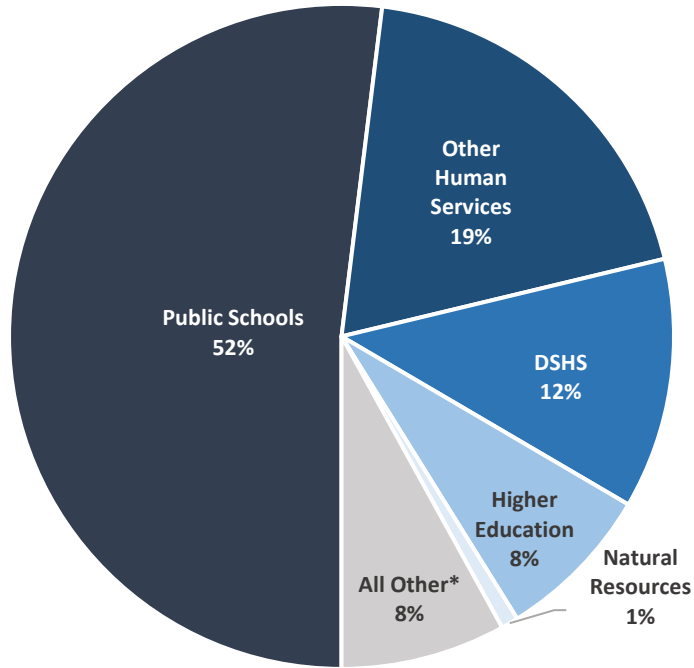
DSHS Budget Overview – All Funds



Notes: *Other DSHS Programs includes Special Commitment Center and Payments to Other Agencies

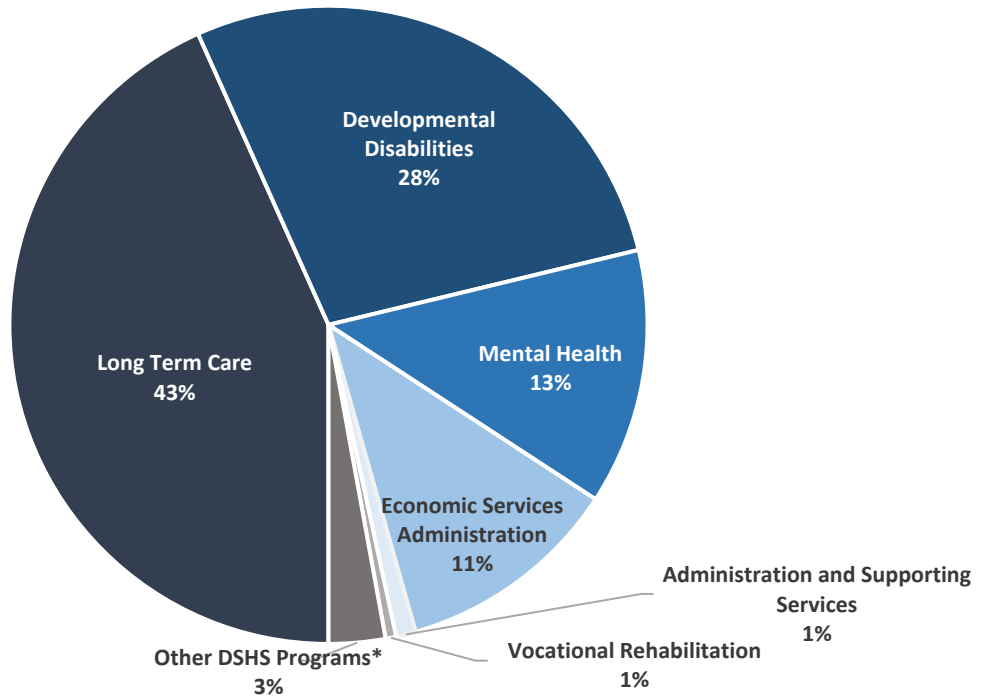
Expenditures Overview – General Fund, 2019-21 Biennial Budget

State General Fund Overview – All Funds



Note: *All Other includes Legislative, Judicial, Governmental Operations, Transportation, Other Education and Special Appropriations

DSHS General Fund Overview – All Funds



Notes: *Other DSHS Programs includes Special Commitment Center and Payments to Other Agencies.

Actual and Projected Program and Administrative Expenditures¹, for Selected Biennia (in thousands of dollars)

Program	Biennium		Change from 2017-19 to 2019-21	
	Actuals 2017-19	Projections 2019-21	Amount	Percent
Cash Grant Programs				
State	\$123,131	\$149,107	\$25,976	21.10%
Total	\$375,638	\$377,497	\$1,859	0.49%
Child Care² (DCYF as of 7/1/19)				
State	\$113,811	N/A	N/A	N/A
Total	\$485,784	\$353,402	(\$132,382)	-27.25%
WorkFirst Services³				
State	\$37,061	\$40,337	\$3,276	8.84%
Total	\$180,675	\$158,316	(\$22,359)	-12.38%
Refugee Contracted Services				
State	\$8,046	\$9,823	\$1,777	22.09%
Total	\$37,933	\$37,719	(\$214)	-0.56%
Other Client Services⁴				
State	\$15,842	\$31,789	\$15,947	100.66%
Total	\$18,301	\$39,297	\$20,996	114.72%
Supplemental Nutrition Programs⁵				
State	\$132	\$3,522	\$3,390	2571.29%
Total	\$75,806	\$75,822	\$16	0.02%
Administrative				
State	\$515,336	\$522,033	\$6,697	1.30%
Total	\$1,099,115	\$1,132,980	\$33,865	3.08%
Total Expenditures				
State	\$813,358	\$756,611	(\$56,747)	-6.98%
Total	\$2,273,253	\$2,175,033	(\$98,220)	-4.32%

¹ Some data contained in the Cash Grant Programs, WorkFirst Spending Plan and Other Client Services may be duplicated. This affects the Total Expenditures line as well.

² The WCCC program was transferred from DSHS to DCYF effective 7/1/2019.

³ WorkFirst Spending Plan represents only the ESA share, and does not include spending by partner agencies.

⁴ Other Client Services includes DASA contract, CEAP, Incapacity Exams, and Interpreter Services.

⁵ There are no changes in the underlying program: the percent change is due to ESA utilizing existing state resources in order to better serve customers.

Cash Grant Assistance

This sub-section shows actual and projected expenditures for cash grant assistance programs:

- Temporary Assistance for Needy Families (TANF)
- Child Support Recoveries
- Diversion Cash Assistance (DCA)
- Refugee Cash Assistance (RCA)
- Food Assistance Program (FAP)
- Aged, Blind, and Disabled Program (ABD)/Pregnant Women Assistance (PWA)
- Consolidated Emergency Assistance Program (CEAP)
- Social Security Income (SSI)/Social Supplemental Security Payment (SSP), and SSI/Special Needs.

Actual and Projected Grant Expenditures (in thousands of dollars)

Program	2017-19 Biennium Actuals		2019-21 Biennium Projections	
	State	Total	State	Total
TANF Assistance				
First Year	\$6,535	\$127,340	\$19,141	\$132,234
Second Year	\$8,829	\$138,476	\$16,134	\$129,460
Biennium	\$15,365	\$265,816	\$35,275	\$261,694
Child Support Recoveries⁶				
First Year	(\$19,135)	(\$38,270)	(\$19,453)	(\$38,850)
Second Year	(\$19,050)	(\$38,100)	(\$19,513)	(\$39,027)
Biennium	(\$38,185)	(\$76,370)	(\$38,966)	(\$77,877)
Diversion Cash Assistance				
First Year	\$2,498	\$2,498	\$2,487	\$2,487
Second Year	\$1,985	\$1,985	\$2,487	\$2,487
Biennium	\$4,483	\$4,483	\$4,974	\$4,974
Refugee Cash Assistance				
First Year	N/A	\$1,167	N/A	\$985
Second Year	N/A	\$889	N/A	\$986
Biennium	N/A	\$2,056	N/A	\$1,971
Food Assistance Program for Legal Immigrants				
First Year	\$20,085	\$20,085	\$18,704	\$18,704
Second Year	\$18,757	\$18,757	\$18,974	\$18,974
Biennium	\$38,842	\$38,842	\$37,678	\$37,678
ABD & PWA Cash Assistance⁷				
First Year	\$31,196	\$31,196	\$34,748	\$34,748
Second Year	\$33,472	\$33,472	\$36,102	\$36,102
Biennium	\$64,668	\$64,668	\$70,850	\$70,850
CEAP				
First Year	\$341	\$341	\$298	\$298
Second Year	\$337	\$337	\$298	\$298
Biennium	\$679	\$679	\$596	\$596
SSI/SSP				
First Year	\$18,993	\$18,993	\$18,855	\$18,855
Second Year	\$19,300	\$19,300	\$18,853	\$18,853
Biennium	\$38,293	\$38,293	\$37,708	\$37,708
SSI/Special Needs				
First Year	\$159	\$159	\$150	\$150
Second Year	\$162	\$162	\$150	\$150
Biennium	\$322	\$322	\$300	\$300
Total				
First Year	\$60,674	\$163,509	\$74,930	\$169,611
Second Year	\$63,793	\$175,279	\$73,485	\$168,283
Biennium	\$124,467	\$338,789	\$148,415	\$337,894

⁶ Child Support Recoveries are collections that offset State and Federal expenditures.

⁷ ABD is net of ABD Recoveries (ABD and PWA programs began on November 1, 2011).

Total Grant Expenditures, for Selected Biennia (in thousands of dollars)

	Biennium		Change from 2017-19 to 2019-21	
	Actuals 2017-19	Projections 2019-17	Amount	Percent
TANF Assistance	\$265,816	\$261,694	(\$4,122)	-1.55%
Child Support Recoveries	(\$76,370)	(\$77,877)	(\$1,507)	1.97%
Diversion Cash Assistance	\$4,483	\$4,974	\$491	10.96%
Refugee Cash Assistance	\$2,056	\$1,971	(\$85)	-4.11%
Food Assistance Program for Legal Immigrants (FAP) ⁸	\$38,842	\$37,678	(\$1,164)	-3.00%
ABD & PWA Cash Assistance ⁹	\$64,668	\$70,850	\$6,182	9.56%
CEAP	\$679	\$596	(\$83)	-12.17%
SSI – SSP	\$38,293	\$37,708	(\$585)	-1.53%
SSI – Special Needs	\$322	\$300	(\$22)	-6.75%
Total	\$338,789	\$337,894	(\$895)	-0.26%

⁸ State funding represent the portion of the Basic Food caseload that is in the Food Assistance Program for Legal Immigrants. The remaining caseload is funded through direct federal benefits.

⁹ ABD/PWA is net of ABD Recoveries (programs began on 11/01/2011).

Budget Funding Streams for Grant Assistance Program Participation, for Selected Biennia (in thousands of dollars)

Program	Funding	Funding Stream	Biennium Actuals 2017-19	Biennium Projections 2019-21
TANF Assistance	TANF Block Grant Maintenance of Effort (MOE)	Total	\$265,816	\$261,694
		State	\$15,365	\$35,275
Refugee Cash Assistance	Office of Refugee Resettlement	Federal	\$2,056	\$1,971
Food Assistance Program for Legal Immigrants ¹⁰	General Fund-State	State	\$38,842	\$37,678
ABD & PWA Cash Assistance ¹¹	General Fund-State	State	\$64,668	\$70,850
CEAP	General Fund-State	State	\$679	\$596
SSI/SSP	General Fund-State	State	\$38,615	\$38,008

¹⁰ State funding represent the portion of the Basic Food caseload that is in the Food Assistance Program for Legal Immigrants. The remaining caseload is funded through direct federal benefits.

¹¹ ABD is net of ABD Recoveries (ABD and PWA programs began on November 1, 2011).

WorkFirst

This sub-section shows actual and projected expenditures for the WorkFirst program including:

1. Child care expenditures,
2. Direct services reflecting state service delivery by DSHS, Department of Commerce, State Board for Community and Technical Colleges, Employment Security Department, and non-state third-parties, and
3. Client support service costs (i.e., costs for services provided directly to clients, such as transportation, tuition, and books).

WorkFirst Expenditures, for Selected Biennia (in thousands of dollars)

	2017-19 Biennium Actual			2019-21 Biennium Projected		
	FEDERAL	STATE	TOTAL	FEDERAL	STATE	TOTAL
First Year:						
Child Care ¹² (DCYF as of 7/1/19)	\$141,819	\$64,337	\$206,156	\$176,701	\$-	\$176,701
ESD Contract ¹³	\$13,672	\$-	\$13,672	\$12,977	\$764	\$13,741
SBCTC Contract ¹⁴	\$13,679	\$426	\$14,106	\$14,182	\$814	\$14,996
Dept. of Commerce Contract	\$17,393	\$2,020	\$19,413	\$19,735	\$1,093	\$20,828
Tribal TANF (MOE) ¹⁵	\$-	\$12,318	\$12,318	\$-	\$12,411	\$12,411
DSHS Local Contracts ¹⁶	\$10,762	\$2,965	\$13,727	\$5,602	\$3,562	\$9,164
Total:	\$197,326	\$82,067	\$279,392	\$229,197	\$18,644	\$247,841
Second Year:						
Child Care (DCYF as of 7/1/19)	\$143,778	\$64,600	\$208,377	\$176,701	\$-	\$176,701
ESD Contract	\$11,402	\$464	\$11,867	\$12,977	\$726	\$13,703
SBCTC Contract	\$13,165	\$890	\$14,055	\$14,182	\$775	\$14,957
Dept. of Commerce Contract	\$18,257	\$774	\$19,032	\$19,735	\$1,039	\$20,774
Tribal TANF (MOE)	\$-	\$12,411	\$12,411	\$-	\$12,411	\$12,411
DSHS Local Contracts	\$10,397	\$3,510	\$13,907	\$5,325	\$3,606	\$8,931
Total:	\$196,999	\$82,649	\$279,648	\$228,920	\$18,557	\$247,477
Biennium Total:						
Child Care (DCYF as of 7/1/19)	\$285,596	\$128,936	\$414,533	\$353,402	\$-	\$353,402
ESD Contract	\$25,075	\$464	\$25,539	\$25,954	\$1,490	\$27,444
SBCTC Contract	\$26,844	\$1,316	\$28,160	\$28,364	\$1,589	\$29,953
Dept. of Commerce Contract	\$35,650	\$2,795	\$38,445	\$39,470	\$2,132	\$41,602
Tribal TANF (MOE)	\$-	\$24,729	\$24,729	\$-	\$24,822	\$24,822
DSHS Local Contracts	\$21,159	\$6,475	\$27,634	\$10,927	\$7,168	\$18,095
Total:	\$394,324	\$164,716	\$559,040	\$458,117	\$37,201	\$495,318

¹² Child Care includes WCCC subsidies and collective bargaining agreement. The WCCC program was transferred from DSHS to DCYF effective 7/1/2019.

¹³ ESD is the Employment Security Department.

¹⁴ SBCTC is the State Board for Community & Technical Colleges.

¹⁵ State law requires the transfer of state maintenance of effort (MOE) funds to Tribal TANF programs

¹⁶ DSHS Local Contracts include support services such as domestic violence service, drug & alcohol treatment, English as a Second Language (ESL), and transportation services.

Administrative

This sub-section shows actual and projected expenditures for the Administrative costs.

Actual and Projected Administrative Expenditures, for Selected Biennia (in thousands of dollars)

Program	2017-19 Biennium Actual			2019-21 Biennium Projected		
	State	Total	FTEs ¹⁷	State	Total	FTEs ¹⁵
Community Service Division¹⁸						
First Year	\$148,476	\$241,661	2,627.0	\$150,733	\$246,103	2,406.8
Second Year	\$156,167	\$246,604	2,549.8	\$156,642	\$252,790	2,394.8
Biennium	\$304,642	\$488,264	2,588.4	\$307,375	\$498,893	2,400.8
Information Technology¹⁹						
First Year	\$30,746	\$53,336	129.2	\$32,090	\$57,614	136.7
Second Year	\$31,087	\$55,455	133.7	\$32,127	\$57,682	136.0
Biennium	\$61,833	\$108,791	131.5	\$64,217	\$115,296	136.4
Statewide Program Support²⁰						
First Year	\$21,946	\$31,424	150.7	\$17,053	\$29,018	166.8
Second Year	\$13,264	\$23,212	156.1	\$17,690	\$29,745	167.7
Biennium	\$35,210	\$54,636	153.4	\$34,743	\$58,763	167.3
Division of Child Support²¹						
First Year	\$43,221	\$147,912	1,052.3	\$51,110	\$160,280	1,078.0
Second Year	\$47,949	\$153,240	1,045.7	\$52,180	\$162,821	1,076.9
Biennium	\$91,170	\$301,151	1,049.0	\$103,290	\$323,101	1,077.5
Office of Financial Recovery²²						
First Year	\$4,602	\$8,397	68.9	\$4,550	\$8,045	71.0
Second Year	\$3,545	\$7,807	67.4	\$4,621	\$8,158	71.0
Biennium	\$8,147	\$16,204	68.2	\$9,171	\$16,203	71.0
Division of Disability Determination²³						
First Year	\$500	\$49,800	305.7	\$1,604	\$58,915	314.0
Second Year	\$452	\$48,843	292.7	\$1,633	\$59,805	314.0
Biennium	\$952	\$98,642	299.2	\$3,237	\$118,720	314.0
Special Projects						
First Year	\$4,116	\$12,277	32.4	\$-	\$1,002	16.3
Second Year	\$10,607	\$20,886	38.8	\$-	\$1,002	14.1
Biennium	\$14,723	\$33,163	35.6	\$-	\$2,004	15.2
Total						
First Year	\$253,606	\$568,019	4,366.2	\$257,140	\$560,977	4,189.6
Second Year	\$281,231	\$556,046	4,284.3	\$264,893	\$572,003	4,174.5
Biennium	\$534,836	\$1,124,065	4,325.3	\$522,033	\$1,132,980	4,182.1

¹⁷ FTE data in the biennium row is an average of the two years in the biennium.

¹⁸ Community Service Division includes all regional and headquarter offices.

¹⁹ Information Technology includes all IT staffing and contracts other than special projects.

²⁰ Statewide Program Support includes Office of Assistant Secretary, Finance, and Program Integrity.

²¹ Division of Child Support includes headquarters and all district offices.

²² Office of Financial Recovery includes all headquarters expenditures.

²³ Division of Disability Determination Services includes three statewide offices.