

Expenditures

SFY

2020

This chapter summarizes ESA expenditure data for the 2017-2019 Biennium and a combination of expenditure and projection data for the 2019-2021 Biennium. This information is divided into three sub-sections: Cash Grant Assistance, WorkFirst, and Administrative.

ESA Briefing
Book

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Expenditures Overview

DSHS Budget Overview

General Fund-State appropriations for DSHS were 12% of the total statewide General Fund-State appropriations as of the 2019-21 Biennial budget and 2020 Supplemental.

General Fund-State appropriations for ESA were 11% of the total DSHS General Fund-State appropriations as of the 2019-21 Biennial budget and 2020 Supplemental.

Expenditures

State expenditures for programs such as Temporary Assistance for Needy Families (TANF), and most child care assistance, are affected by block grants. Block grants place a “lid” on the amount of federal funding available.

Federal law requires states to maintain “historic levels of spending” for the programs consolidated in the TANF block grant. This state spending is known as Maintenance of Effort (MOE). Failure to spend state dollars at that level can result in a reduced federal block grant payment and require increases in state spending. Because Washington meets the federal Work Participation Rate targets, we must spend 75% of what we spent historically on these programs, based on 1994 spending levels. Other states who do not meet the targets must spend 80% of what they spent historically.

This chapter summarizes ESA expenditure data for the 2017-19 Biennium, State Fiscal Year 2020 and projections for State Fiscal Year 2021. The information is in three sub-sections:

- Cash Grant Assistance
- WorkFirst
- Administrative

TECHNICAL NOTES

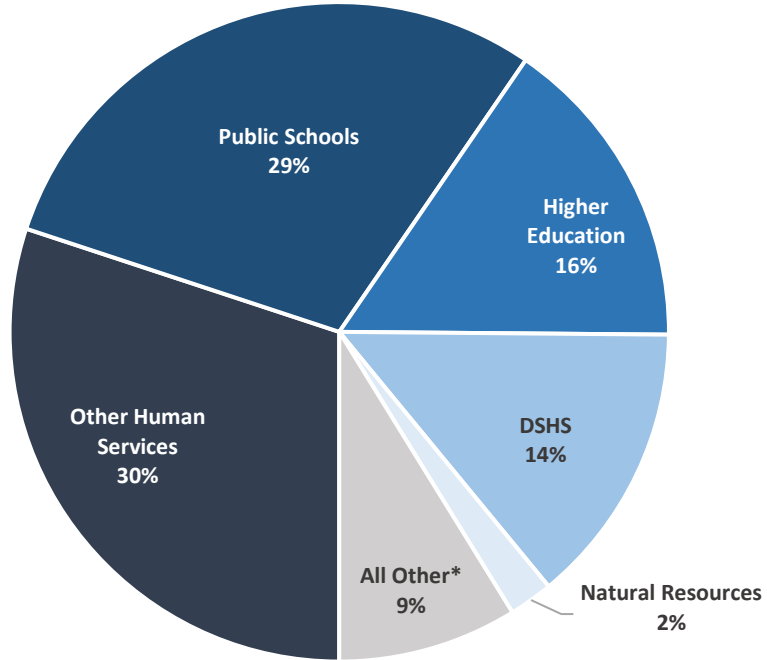
DATA SOURCE: Data for this chapter was provided by the ESA Division of Finance and Financial Recovery (DFFR)

DATA NOTES:

- 2017-19 Actuals reflect expenditure data for State Fiscal Years 2018 and 2019.
- 2019-21 Projections reflect expenditure data for State Fiscal Year 2020 and projection (allotment) data for State Fiscal Year 2021.

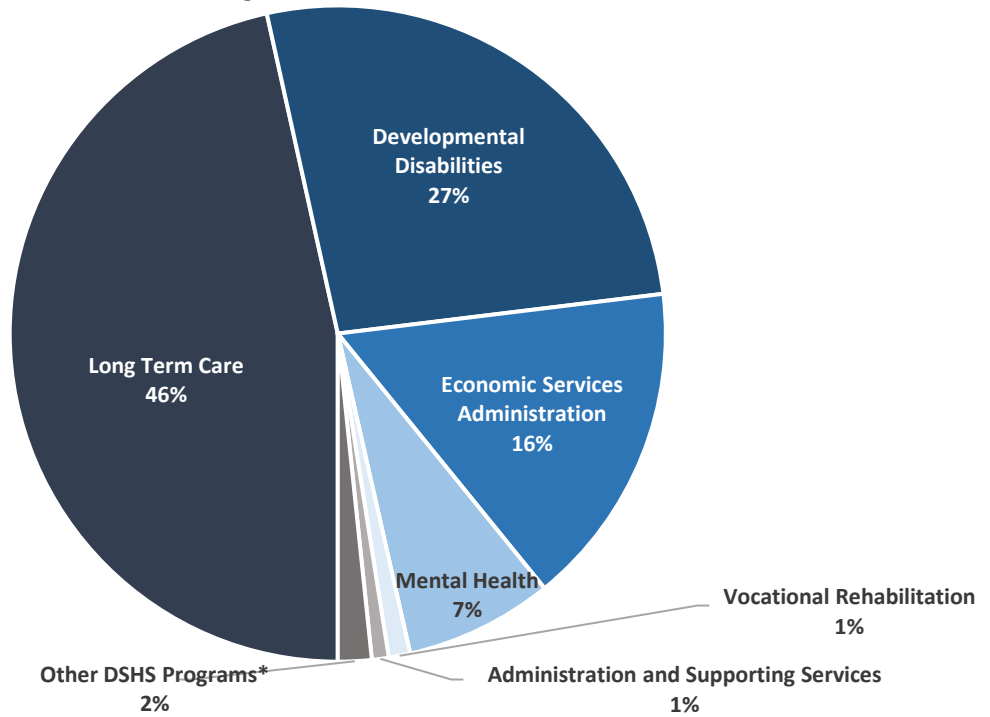
Expenditures Overview – All Funds, 2019-21 Biennial Budget and 2020 Supplemental

State Budget Overview – All Funds



Note: *All Other includes Legislative, Judicial, Governmental Operations, Transportation, Other Education and Special Appropriations

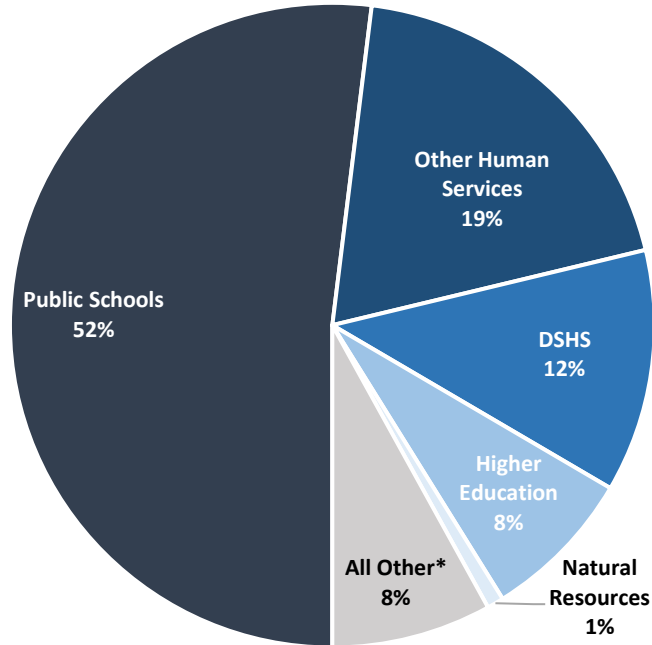
DSHS Budget Overview – All Funds



Note: *Other DSHS Programs includes Special Commitment Center and Payments to Other Agencies

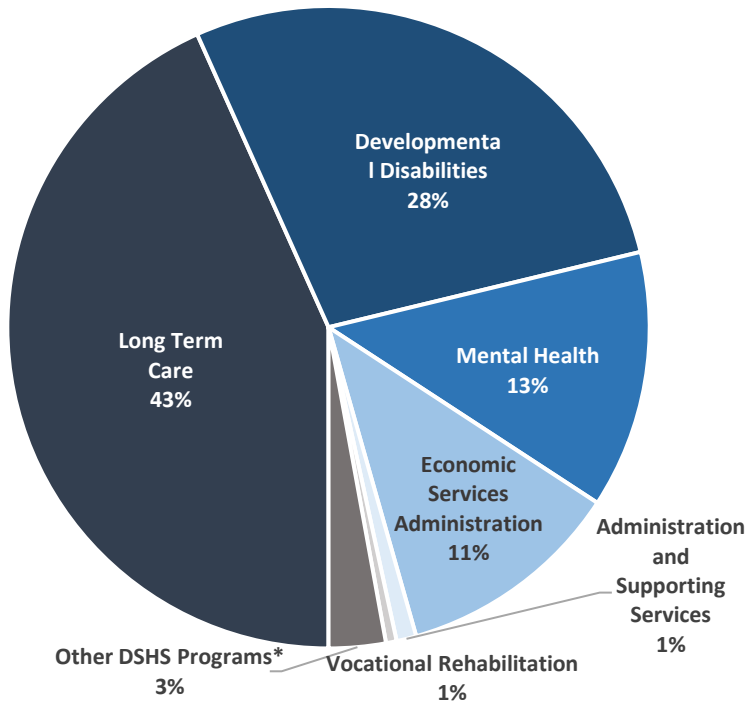
Expenditures Overview – General Fund, 2019-21 Biennial Budget and 2020 Supplemental

State General Fund Overview – All Funds



Note: * All Other includes Legislative, Judicial, Governmental Operations, Transportation, Other Education and Special Appropriations

DSHS General Fund Overview – All Funds



Note: *Other DSHS Programs includes Special Commitment Center and Payments to Other Agencies

Actual and Projected Program and Administrative Expenditures¹, for Selected Biennia (in thousands of dollars)

Program	Biennium		Change from 2017-19 to 2019-21	
	Actuals 2017-19	Projections 2019-21	Amount	Percent
Cash Grant Programs				
State	\$123,131	\$140,656	\$17,525	14.23%
Total	\$375,638	\$393,566	\$17,928	4.77%
Child Care² (DCYF as of 7/1/19)				
State	\$113,811	N/A	N/A	N/A
Total	\$485,784	\$353,402	(\$132,382)	-27.25%
WorkFirst Services³				
State	\$37,061	\$37,710	\$649	1.75%
Total	\$180,675	\$150,468	(\$30,207)	-16.72%
Refugee Contracted Services				
State	\$8,046	\$9,441	\$1,395	17.34%
Total	\$37,933	\$37,975	\$41	0.11%
Other Client Services⁴				
State	\$15,842	\$39,652	\$23,810	150.29%
Total	\$18,301	\$57,871	\$39,570	216.21%
Supplemental Nutrition Programs⁵				
State	\$132	\$1,815	\$1,683	1,276.83%
Total	\$75,806	\$75,441	(\$365)	-0.48%
Administrative				
State	\$515,336	\$503,326	(\$12,009)	-2.33%
Total	\$1,099,115	\$1,107,058	\$7,943	0.72%
Total Expenditures				
State	\$813,358	\$732,600	(\$80,758)	-9.93%
Total	\$2,273,253	\$2,175,781	(\$97,472)	-4.29%

¹ Some data contained in the Cash Grant Programs, WorkFirst Spending Plan and Other Client Services may be duplicated. This affects the Total Expenditures line as well.

² The WCCC program was transferred from DSHS to DCYF effective 7/1/2019.

³ WorkFirst Spending Plan represents only the ESA share, and does not include spending by partner agencies.

⁴ Other Client Services includes DASA contract, CEAP, Incapacity Exams, and Interpreter Services.

⁵ There are no changes in the underlying program: the percent change is due to ESA utilizing existing state resources in order to better serve customers.

Cash Grant Assistance

This sub-section shows actual and projected expenditures for cash grant assistance programs:

- Temporary Assistance for Needy Families (TANF)
- Child Support Recoveries
- Diversion Cash Assistance (DCA)
- Refugee Cash Assistance (RCA)
- Food Assistance Program (FAP)
- Aged, Blind, and Disabled Program (ABD)/Pregnant Women Assistance (PWA)
- Consolidated Emergency Assistance Program (CEAP) and Disaster Cash Assistance Program (DCAP)
- Social Security Income (SSI)/Social Supplemental Security Payment (SSP), and SSI/Special Needs.

Actual and Projected Grant Expenditures (in thousands of dollars)

Program	2017-19 Biennium Actuals		2019-21 Biennium Projections	
	State	Total	State	Total
TANF Assistance				
First Year	\$6,535	\$127,340	\$14,275	\$140,616
Second Year	\$8,829	\$138,476	\$12,926	\$136,927
Biennium	\$15,365	\$265,816	\$27,201	\$277,543
Child Support Recoveries⁶				
First Year	(\$19,135)	(\$38,270)	(\$24,217)	(\$57,218)
Second Year	(\$19,050)	(\$38,100)	(\$17,736)	(\$35,472)
Biennium	(\$38,185)	(\$76,370)	(\$41,953)	(\$92,690)
Diversion Cash Assistance				
First Year	\$2,498	\$2,498	\$1,529	\$1,529
Second Year	\$1,985	\$1,985	\$2,487	\$2,487
Biennium	\$4,483	\$4,483	\$4,016	\$4,016
Refugee Cash Assistance				
First Year	\$-	\$1,167	\$-	\$214
Second Year	\$-	\$889	\$-	\$986
Biennium	\$-	\$2,056	\$-	\$1,200
Food Assistance Program for Legal Immigrants				
First Year	\$20,085	\$20,085	\$19,427	\$22,114
Second Year	\$18,757	\$18,757	\$18,178	\$20,865
Biennium	\$38,842	\$38,842	\$37,605	\$42,979
ABD & PWA Cash Assistance⁷				
First Year	\$31,196	\$31,196	\$33,530	\$33,530
Second Year	\$33,472	\$33,472	\$37,004	\$37,212
Biennium	\$64,668	\$64,668	\$70,534	\$70,742
CEAP & DCAP⁸				
First Year	\$341	\$341	\$10,319	\$10,815
Second Year	\$337	\$337	\$298	\$10,298
Biennium	\$679	\$679	\$10,617	\$21,113
SSI/SSP				
First Year	\$18,993	\$18,993	\$19,725	\$19,725
Second Year	\$19,300	\$19,300	\$18,856	\$18,856
Biennium	\$38,293	\$38,293	\$38,581	\$38,581
SSI/Special Needs				
First Year	\$159	\$159	\$174	\$174
Second Year	\$162	\$162	\$150	\$150
Biennium	\$322	\$322	\$324	\$324
Total				
First Year	\$60,674	\$163,509	\$74,762	\$171,499
Second Year	\$63,793	\$175,279	\$72,163	\$192,309
Biennium	\$124,467	\$338,789	\$146,925	\$363,808

⁶ Child Support Recoveries are collections that offset State and Federal expenditures.

⁷ ABD is net of ABD Recoveries (ABD and PWA programs began on November 1, 2011).

⁸ The Disaster Cash Assistance Program (DCAP) is a cash benefit program made available when a disaster is declared by the Governor and has been approved on 3/22/2020 for COVID-19.

Total Grant Expenditures, for Selected Biennia (in thousands of dollars)

	Biennium		Change from 2017-19 to 2019-21	
	Actuals 2017-19	Projections 2019-17	Amount	Percent
TANF Assistance	\$265,816	\$277,543	\$11,727	4.41%
Child Support Recoveries	(\$76,370)	(\$92,690)	(\$16,320)	21.37%
Diversion Cash Assistance	\$4,483	\$4,016	(\$467)	-10.41%
Refugee Cash Assistance	\$2,056	\$1,200	(\$856)	-41.62%
Food Assistance Program for Legal Immigrants (FAP) ⁹	\$38,842	\$42,979	\$4,137	10.65%
ABD & PWA Cash Assistance ¹⁰	\$64,668	\$70,742	\$6,074	9.39%
CEAP & DCAP ¹¹	\$679	\$21,113	\$20,434	3,011.16%
SSI – SSP	\$38,293	\$38,581	\$287	0.75%
SSI – Special Needs	\$322	\$324	\$2	0.58%
Total	\$338,789	\$363,808	\$25,019	7.38%

⁹ State funding represent the portion of the Basic Food caseload that is in the Food Assistance Program for Legal Immigrants. The remaining caseload is funded through direct federal benefits.

¹⁰ ABD/PWA is net of ABD Recoveries (programs began on 11/01/2011).

¹¹ The Disaster Cash Assistance Program (DCAP) is a cash benefit program made available when a disaster is declared by the Governor and has been approved on 3/22/2020 for COVID-19.

Budget Funding Streams for Grant Assistance Program Participation, for Selected Biennia (in thousands of dollars)

Program	Funding	Funding Stream	Biennium Actuals 2017-19	Biennium Projections 2019-21
TANF Assistance	TANF Block Grant Maintenance of Effort (MOE)	Total	\$265,816	\$277,543
		State	\$15,365	\$27,201
Refugee Cash Assistance	Office of Refugee Resettlement	Federal	\$2,056	\$1,200
Food Assistance Program for Legal Immigrants ¹²	General Fund-State	State	\$38,842	\$42,979
ABD & PWA Cash Assistance ¹³	General Fund-State	State	\$64,668	\$70,534
CEAP & DCAP ¹⁴	General Fund-State	State	\$679	\$10,617
SSI/SSP	General Fund-State	State	\$38,615	\$38,904

¹² State funding represent the portion of the Basic Food caseload that is in the Food Assistance Program for Legal Immigrants. The remaining caseload is funded through direct federal benefits.

¹³ ABD is net of ABD Recoveries (ABD and PWA programs began on November 1, 2011).

¹⁴ The Disaster Cash Assistance Program (DCAP) is a cash benefit program made available when a disaster is declared by the Governor and has been approved on 3/22/2020 for COVID-19.

WorkFirst

This sub-section shows actual and projected expenditures for the WorkFirst program including:

1. Child care expenditures,
2. Direct services reflecting state service delivery by DSHS, Department of Commerce, State Board for Community and Technical Colleges, Employment Security Department, and non-state third-parties, and
3. Client support service costs (i.e., costs for services provided directly to clients, such as transportation, tuition, and books).

WorkFirst Expenditures, for Selected Biennia (in thousands of dollars)

	2017-19 Biennium Actual			2019-21 Biennium Projected		
	FEDERAL	STATE	TOTAL	FEDERAL	STATE	TOTAL
First Year:						
Child Care ¹⁵ (DCYF as of 7/1/19)	\$141,819	\$64,337	\$206,156	\$121,280	\$-	\$121,280
ESD Contract ¹⁶	\$13,672	\$-	\$13,672	\$12,347	\$347	\$12,694
SBCTC Contract ¹⁷	\$13,679	\$426	\$14,106	\$13,189	\$469	\$13,657
Dept. of Commerce Contract	\$17,393	\$2,020	\$19,413	\$18,993	\$288	\$19,281
Tribal TANF (MOE) ¹⁸	\$-	\$12,318	\$12,318	\$-	\$12,527	\$12,527
DSHS Local Contracts ¹⁹	\$10,762	\$2,965	\$13,727	\$9,966	\$3,902	\$13,868
Total:	\$197,326	\$82,067	\$279,392	\$175,775	\$17,533	\$193,308
Second Year:						
Child Care (DCYF as of 7/1/19)	\$143,778	\$64,600	\$208,377	\$176,701	\$-	\$176,701
ESD Contract	\$11,402	\$464	\$11,867	\$13,027	\$463	\$13,490
SBCTC Contract	\$13,165	\$890	\$14,055	\$13,602	\$882	\$14,484
Dept. of Commerce Contract	\$18,257	\$774	\$19,032	\$19,266	\$792	\$20,058
Tribal TANF (MOE)	\$-	\$12,411	\$12,411	\$-	\$12,545	\$12,545
DSHS Local Contracts	\$10,397	\$3,510	\$13,907	\$5,325	\$3,506	\$8,931
Total:	\$196,999	\$82,649	\$279,648	\$227,921	\$18,188	\$246,209
Biennium Total:						
Child Care (DCYF as of 7/1/19)	\$285,596	\$128,936	\$414,533	\$297,981	\$-	\$297,981
ESD Contract	\$25,075	\$464	\$25,539	\$25,374	\$810	\$26,184
SBCTC Contract	\$26,844	\$1,316	\$28,160	\$26,791	\$1,351	\$28,141
Dept. of Commerce Contract	\$35,650	\$2,795	\$38,445	\$38,259	\$1,080	\$39,339
Tribal TANF (MOE)	\$-	\$24,729	\$24,729	\$-	\$25,072	\$25,072
DSHS Local Contracts	\$21,159	\$6,475	\$27,634	\$15,291	\$7,408	\$22,799
Total:	\$394,324	\$164,716	\$559,040	\$403,696	\$35,721	\$439,517

¹⁵ Child Care includes WCCC subsidies and collective bargaining agreement. The WCCC program was transferred from DSHS to DCYF effective 7/1/2019.

¹⁶ ESD is the Employment Security Department.

¹⁷ SBCTC is the State Board for Community & Technical Colleges.

¹⁸ State law requires the transfer of state maintenance of effort (MOE) funds to Tribal TANF programs

¹⁹ DSHS Local Contracts include support services such as domestic violence service, drug & alcohol treatment, English as a Second Language (ESL), and transportation services.

Administrative

This sub-section shows actual and projected expenditures for the Administrative costs.

Actual and Projected Administrative Expenditures, for Selected Biennia (in thousands of dollars)

Program	2017-19 Biennium Actual			2019-21 Biennium Projected		
	State	Total	FTEs ²⁰	State	Total	FTEs ¹⁷
Community Service Division²¹						
First Year	\$148,476	\$241,661	2,627.0	\$145,789	\$243,805	2,337.8
Second Year	\$156,167	\$246,604	2,549.8	\$158,229	\$249,608	2,403.8
Biennium	\$304,642	\$488,264	2,588.4	\$304,018	\$493,412	2,370.8
Information Technology²²						
First Year	\$30,746	\$53,336	129.2	\$33,113	\$58,594	136.2
Second Year	\$31,087	\$55,455	133.7	\$32,478	\$58,647	137.0
Biennium	\$61,833	\$108,791	131.5	\$65,591	\$117,241	136.6
Statewide Program Support²³						
First Year	\$21,946	\$31,424	150.7	\$12,466	\$23,495	155.7
Second Year	\$13,264	\$23,212	156.1	\$15,499	\$28,209	167.8
Biennium	\$35,210	\$54,636	153.4	\$27,966	\$51,704	161.8
Division of Child Support²⁴						
First Year	\$43,221	\$147,912	1,052.3	\$47,251	\$156,680	1,046.6
Second Year	\$47,949	\$153,240	1,045.7	\$49,017	\$161,177	1,080.1
Biennium	\$91,170	\$301,151	1,049.0	\$96,268	\$317,857	1,063.4
Office of Financial Recovery²⁵						
First Year	\$3,686	\$7,214	68.9	\$3,029	\$6,881	63.5
Second Year	\$3,120	\$14,466	67.4	N/A	N/A	N/A
Biennium	\$6,806	\$21,680	68.2	\$3,029	\$6,881	\$63.5
Division of Disability Determination²⁶						
First Year	\$500	\$49,800	305.7	\$484	\$45,189	274.1
Second Year	\$452	\$48,843	292.7	\$1,652	\$59,868	314.0
Biennium	\$952	\$98,642	299.2	\$2,136	\$105,058	294.1
Special Projects²⁷						
First Year	\$4,116	\$12,277	32.4	\$5,093	\$14,180	30.4
Second Year	\$10,607	\$20,886	38.8	(\$775)	\$725	17.3
Biennium	\$14,723	\$33,163	35.6	\$4,318	\$14,905	23.9
Total						
First Year	\$252,690	\$566,835	4,366.3	\$247,226	\$548,823	4,044.4
Second Year	\$280,806	\$562,706	4,284.3	\$256,100	\$558,235	4,120.0
Biennium	\$533,496	\$1,129,541	4,325.3	\$503,326	\$1,107,058	4,082.2

²⁰ FTE data in the biennium row is an average of the two years in the biennium.

²¹ Community Service Division includes all regional and headquarter offices.

²² Information Technology includes all IT staffing and contracts other than special projects.

²³ Statewide Program Support includes Office of Assistant Secretary, Finance, and Program Integrity.

²⁴ Division of Child Support includes headquarters and all district offices.

²⁵ Office of Financial Recovery includes all headquarters expenditures. OFR transitioned out of Economic Services Administration (ESA) and into Facilities, Finance & Analytics Administration (FFA) during Fiscal Year 2020.

²⁶ Division of Disability Determination Services includes three statewide offices.

²⁷ Negative projections in 2019-21 for special projects are a temporary status reflecting in-process funding approval for an Asset Verification System project under OFM/OCIO oversight.