

Expenditures

SFY

2021

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This chapter summarizes ESA expenditure data for the 2019-2021 Biennium and projection data for the 2021-2023 Biennium. This information is divided into three sub-sections: Cash Grant Assistance, WorkFirst, and Administrative.

ESA Briefing  
Book

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## Expenditures Overview

### DSHS Budget Overview

General Fund-State appropriations for DSHS were 12% of the total statewide General Fund-State appropriations as of the 2021-23 Biennial budget and 2021 Supplemental.

General Fund-State appropriations for ESA were 12% of the total DSHS General Fund-State appropriations as of the 2021-23 Biennial budget and 2021 Supplemental.

### Expenditures

State expenditures for programs such as Temporary Assistance for Needy Families (TANF), and most child care assistance, are affected by block grants. Block grants place a “lid” on the amount of federal funding available.

Federal law requires states to maintain “historic levels of spending” for the programs consolidated in the TANF block grant. This state spending is known as Maintenance of Effort (MOE). Failure to spend state dollars at that level can result in a reduced federal block grant payment and require increases in state spending. Because Washington state meets the federal Work Participation Rate targets, we must spend 75% of what we spent historically on these programs, based on 1994 spending levels. Other states who do not meet the targets must spend 80% of what they spent historically.

This chapter summarizes ESA expenditure data for the 2019-21 Biennium and projections for the 2021-23 Biennium. The information is in three sub-sections:

- Cash Grant Assistance
- WorkFirst
- Administrative

### TECHNICAL NOTES

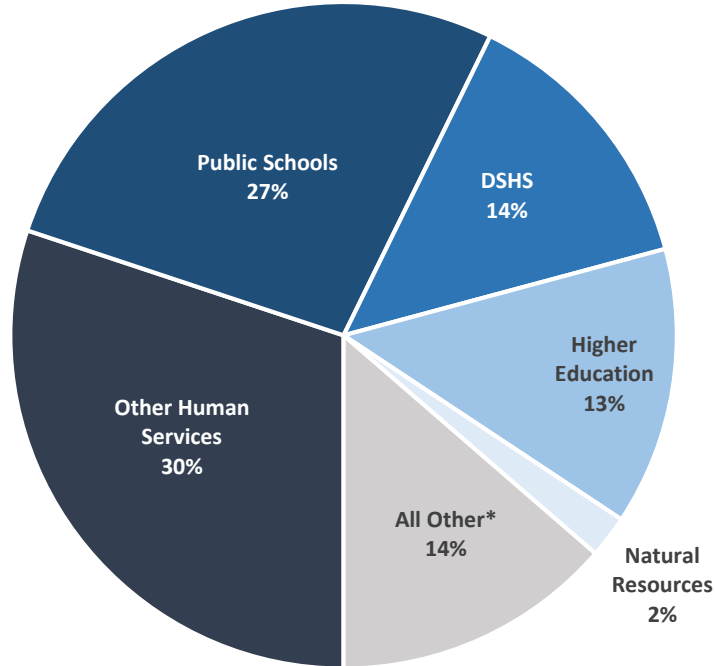
DATA SOURCE: Data for this chapter was provided by the ESA Division of Finance and Financial Resources (DFFR)

DATA NOTES:

- 2019-21 Actuals reflect expenditure data for State Fiscal Years 2020 and 2021.
- 2021-23 Projections reflect projection (allotment) data for State Fiscal Years 2022 and 2023.

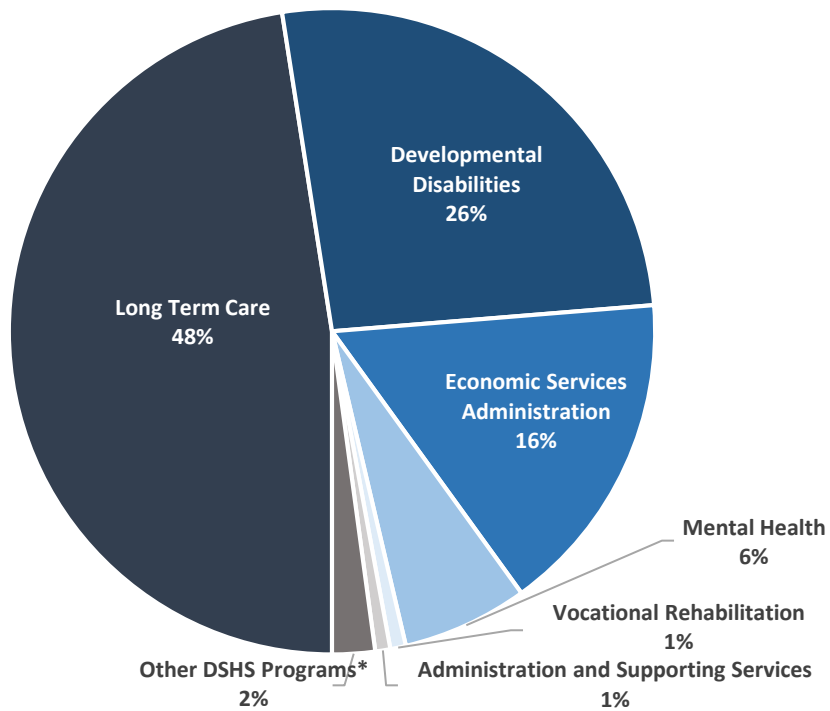
## Expenditures Overview – All Funds, 2021-23 Biennial Budget and 2021 Supplemental

State Budget Overview – All Funds



Note: \*All Other includes Legislative, Judicial, Governmental Operations, Transportation, Other Education and Special Appropriations

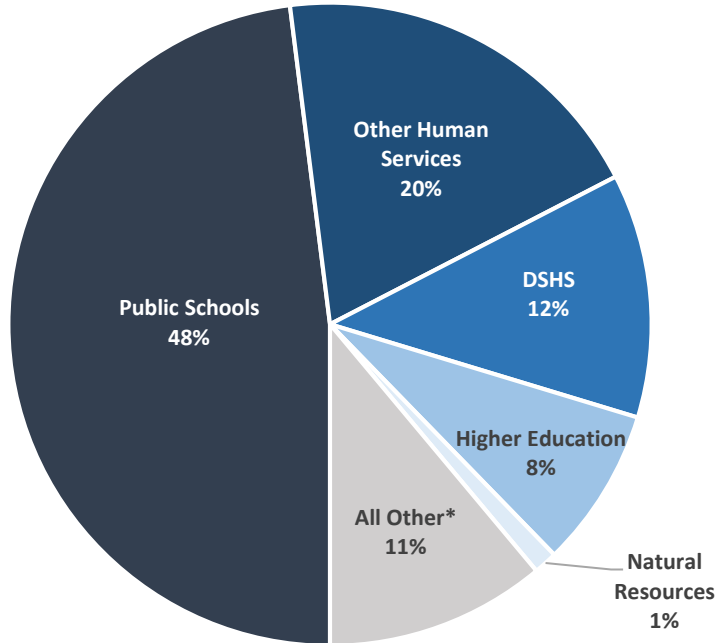
DSHS Budget Overview – All Funds



Notes \*Other DSHS Programs includes Special Commitment Center and Payments to Other Agencies

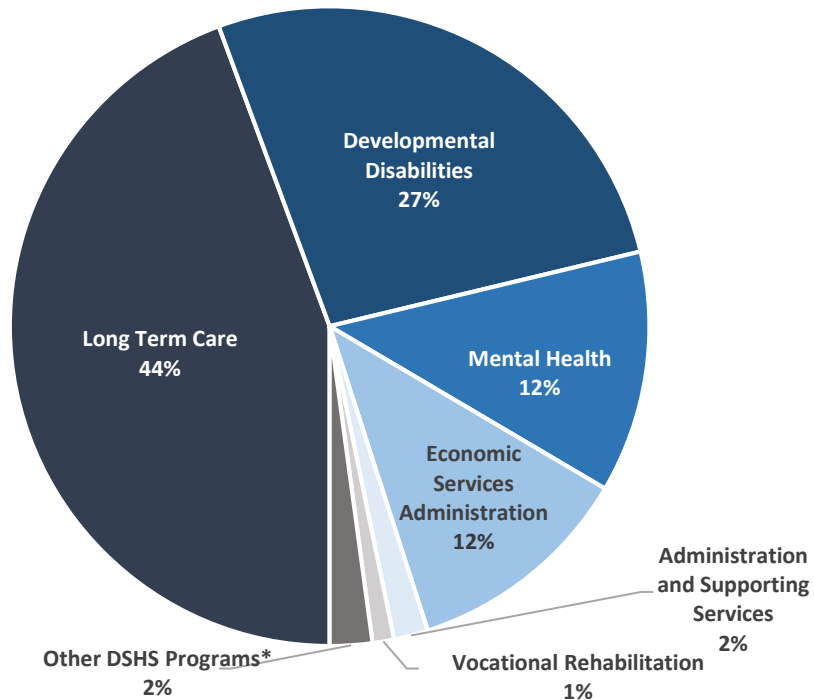
## Expenditures Overview – General Fund, 2021-23 Biennial Budget and 2021 Supplemental

State General Fund Overview – All Funds



Note: \* All Other includes Legislative, Judicial, Governmental Operations, Transportation, Other Education and Special Appropriations

DSHS General Fund Overview – All Funds



Note: Other DSHS Programs includes Special Commitment Center and Payments to Other Agencies

## Actual and Projected Program and Administrative Expenditures<sup>1</sup>, for Selected Biennia (in thousands of dollars)

Program	Biennium		Change from 2019-21 to 2021-23	
	Actuals 2019-21	Projections 2021-23	Amount	Percent
<b>Cash Grant Programs</b>				
State	\$138,496	\$238,055	\$99,559	71.89%
Total	\$430,666	\$589,085	\$158,419	36.78%
<b>Child Care<sup>2</sup> (DCYF as of 7/1/19)</b>				
State	\$5	N/A	N/A	-100.00%
Total	\$353,407	\$353,402	(\$5)	<0.1%
<b>WorkFirst Services<sup>3</sup></b>				
State	\$34,414	\$51,982	\$17,568	51.05%
Total	\$125,490	\$172,917	\$47,427	37.79%
<b>Refugee Contracted Services</b>				
State	\$9,220	\$9,824	\$604	6.55%
Total	\$38,729	\$38,616	(\$113)	-0.29%
<b>Other Client Services<sup>4</sup></b>				
State	\$31,979	\$38,543	\$6,564	20.53%
Total	\$198,878	\$549,377	\$350,499	176.24%
<b>Supplemental Nutrition Programs<sup>5</sup></b>				
State	\$132	\$2,949	\$2,817	2,134.09%
Total	\$75,806	\$181,739	\$105,933	139.74%
<b>Administrative</b>				
State	\$487,686	\$448,931	(\$38,755)	-7.95%
Total	\$1,090,333	\$994,387	(\$95,946)	-8.80%
<b>Total Expenditures</b>				
State	<b>\$701,932</b>	<b>\$790,284</b>	<b>\$88,352</b>	<b>12.59%</b>
Total	<b>\$2,313,309</b>	<b>\$2,879,523</b>	<b>\$566,214</b>	<b>24.48%</b>

<sup>1</sup> Some data contained in the Cash Grant Programs, WorkFirst Spending Plan and Other Client Services may be duplicated. This affects the Total Expenditures line as well.

<sup>2</sup> The WCCC program was transferred from DSHS to DCYF effective 7/1/2019.

<sup>3</sup> WorkFirst Spending Plan represents only the ESA share, and does not include spending by partner agencies.

<sup>4</sup> Other Client Services includes DASA contract, CEAP, Incapacity Exams, and Interpreter Services.

<sup>5</sup> There are no changes in the underlying program: the percent change is due to ESA utilizing existing state resources in order to better serve customers.

## Cash Grant Assistance

This sub-section shows actual and projected expenditures for cash grant assistance programs:

- Temporary Assistance for Needy Families (TANF)
- Child Support Recoveries
- Diversion Cash Assistance (DCA)
- Refugee Cash Assistance (RCA)
- Food Assistance Program (FAP)
- Aged, Blind, and Disabled Program (ABD)/Pregnant Women Assistance (PWA)
- Consolidated Emergency Assistance Program (CEAP) and Disaster Cash Assistance Program (DCAP)
- Social Security Income (SSI)/Social Supplemental Security Payment (SSP), and SSI/Special Needs.

## Actual and Projected Grant Expenditures (in thousands of dollars)

Program	2019-21 Biennium Actuals		2021-23 Biennium Projections	
	State	Total	State	Total
<b>TANF Assistance</b>				
First Year	\$14,275	\$140,616	\$53,660	\$217,280
Second Year	\$8,079	\$172,028	\$57,729	\$186,924
<b>Biennium</b>	<b>\$22,354</b>	<b>\$312,644</b>	<b>\$111,389</b>	<b>\$404,204</b>
<b>Child Support Recoveries<sup>6</sup></b>				
First Year	(\$24,217)	(\$57,218)	(\$14,225)	(\$30,138)
Second Year	(\$43,765)	(\$99,920)	(\$13,674)	(\$27,438)
<b>Biennium</b>	<b>(\$67,982)</b>	<b>(\$157,138)</b>	<b>(\$27,899)</b>	<b>(\$57,576)</b>
<b>Diversion Cash Assistance</b>				
First Year	\$1,529	\$1,529	\$2,487	\$2,487
Second Year	\$624	\$624	\$2,487	\$2,487
<b>Biennium</b>	<b>\$2,153</b>	<b>\$2,153</b>	<b>\$4,974</b>	<b>\$4,974</b>
<b>Refugee Cash Assistance</b>				
First Year	\$0	\$1,072	\$0	\$1,228
Second Year	\$0	\$807	\$0	\$1,228
<b>Biennium</b>	<b>\$0</b>	<b>\$1,879</b>	<b>\$0</b>	<b>\$2,456</b>
<b>Food Assistance Program for Legal Immigrants</b>				
First Year	\$19,427	\$22,114	\$19,246	\$24,645
Second Year	\$17,456	\$34,139	\$19,146	\$19,146
<b>Biennium</b>	<b>\$36,883</b>	<b>\$56,253</b>	<b>\$38,392</b>	<b>\$43,791</b>
<b>ABD &amp; PWA Cash Assistance<sup>7</sup></b>				
First Year	\$33,530	\$33,530	\$36,313	\$36,313
Second Year	\$39,444	\$39,444	\$37,105	\$37,105
<b>Biennium</b>	<b>\$72,974</b>	<b>\$72,974</b>	<b>\$73,418</b>	<b>\$73,418</b>
<b>CEAP &amp; DCAP<sup>8</sup></b>				
First Year	\$10,319	\$10,815	\$675	\$675
Second Year	(\$2,820)	\$29,984	\$675	\$675
<b>Biennium</b>	<b>\$7,499</b>	<b>\$40,799</b>	<b>\$1,350</b>	<b>\$1,350</b>
<b>SSI/SSP</b>				
First Year	\$19,725	\$19,725	\$18,868	\$18,868
Second Year	\$20,958	\$20,958	\$18,882	\$18,882
<b>Biennium</b>	<b>\$40,683</b>	<b>\$40,683</b>	<b>\$37,750</b>	<b>\$37,750</b>
<b>SSI/Special Needs</b>				
First Year	\$174	\$174	\$150	\$150
Second Year	\$158	\$158	\$150	\$150
<b>Biennium</b>	<b>\$332</b>	<b>\$332</b>	<b>\$300</b>	<b>\$300</b>
<b>Total</b>				
<b>First Year</b>	<b>\$74,762</b>	<b>\$172,356</b>	<b>\$117,174</b>	<b>\$271,508</b>
<b>Second Year</b>	<b>\$40,134</b>	<b>\$198,222</b>	<b>\$122,500</b>	<b>\$239,159</b>
<b>Biennium</b>	<b>\$114,896</b>	<b>\$370,578</b>	<b>\$239,674</b>	<b>\$510,667</b>

<sup>6</sup> Child Support Recoveries are collections that offset State and Federal expenditures.

<sup>7</sup> ABD is net of ABD Recoveries (ABD and PWA programs began on November 1, 2011).

<sup>8</sup> The Disaster Cash Assistance Program (DCAP) is a cash benefit program made available when a disaster is declared by the Governor such as that approved on 3/22/2020 for COVID-19.



**Total Grant Expenditures, for Selected Biennia (in thousands of dollars)**

	<u>Biennium</u>		<u>Change from 2019-21 to 2021-23</u>	
	Actuals 2019-21	Projections 2019-17	Amount	Percent
TANF Assistance	\$312,644	\$404,204	\$91,560	29.29%
Child Support Recoveries	(\$157,138)	(\$57,576)	\$99,562	-63.36%
Diversion Cash Assistance	\$2,153	\$4,974	\$2,821	131.03%
Refugee Cash Assistance	\$1,879	\$2,456	\$577	30.71%
Food Assistance Program for Legal Immigrants (FAP) <sup>9</sup>	\$56,253	\$43,791	(\$12,462)	-22.15%
ABD & PWA Cash Assistance <sup>10</sup>	\$72,974	\$73,418	\$444	0.61%
CEAP & DCAP <sup>11</sup>	\$40,799	\$1,350	(\$39,449)	-96.69%
SSI – SSP	\$40,683	\$37,750	(\$2,933)	-7.21%
SSI – Special Needs	\$332	\$300	(\$32)	-9.52%
<b>Total</b>	<b>\$370,578</b>	<b>\$510,667</b>	<b>\$140,089</b>	<b>37.80%</b>

<sup>9</sup> State funding represent the portion of the Basic Food caseload that is in the Food Assistance Program for Legal Immigrants. The remaining caseload is funded through direct federal benefits.

<sup>10</sup> ABD/PWA is net of ABD Recoveries (programs began on 11/01/2011).

<sup>11</sup> The Disaster Cash Assistance Program (DCAP) is a cash benefit program made available when a disaster is declared by the Governor and has been approved on 3/22/2020 for COVID-19.

## Budget Funding Streams for Grant Assistance Program Participation, for Selected Biennia (in thousands of dollars)

Program	Funding	Funding Stream	Biennium Actuals 2019-21	Biennium Projections 2021-23
TANF Assistance	TANF Block Grant Maintenance of Effort (MOE)	Total	\$312,644	\$404,204
		State	\$22,354	\$111,389
Refugee Cash Assistance	Office of Refugee Resettlement	Federal	\$1,879	\$2,456
Food Assistance Program for Legal Immigrants <sup>12</sup>	General Fund-State	State	\$36,883	\$43,791
ABD & PWA Cash Assistance <sup>13</sup>	General Fund-State	State	\$72,974	\$73,418
CEAP & DCAP <sup>14</sup>	General Fund-State	State	\$7,499	\$1,350
SSI/SSP	General Fund-State	State	\$41,014	\$38,050

<sup>12</sup> State funding represent the portion of the Basic Food caseload that is in the Food Assistance Program for Legal Immigrants. The remaining caseload is funded through direct federal benefits.

<sup>13</sup> ABD is net of ABD Recoveries (ABD and PWA programs began on November 1, 2011).

<sup>14</sup> The Disaster Cash Assistance Program (DCAP) is a cash benefit program made available when a disaster is declared by the Governor and has been approved on 3/22/2020 for COVID-19.

## **WorkFirst**

This sub-section shows actual and projected expenditures for the WorkFirst program including:

1. Child care expenditures,
2. Direct services reflecting state service delivery by DSHS, Department of Commerce, State Board for Community and Technical Colleges, Employment Security Department, and non-state third-parties, and
3. Client support service costs (i.e., costs for services provided directly to clients, such as transportation, tuition, and books).

## WorkFirst Expenditures, for Selected Biennia (in thousands of dollars)

	2019-21 Biennium Actuals			2021-23 Biennium Projected		
	Federal	State	Total	Federal	State	Total
<b>First Year:</b>						
Child Care <sup>15</sup> (DCYF as of 7/1/19)	\$121,281	\$0	\$121,281	\$176,701	\$0	\$176,701
ESD Contract <sup>16</sup>	\$12,347	\$347	\$12,694	\$13,559	\$1,714	\$15,273
SBCTC Contract <sup>17</sup>	\$13,189	\$469	\$13,657	\$14,322	\$2,212	\$16,534
Dept. of Commerce Contract	\$18,993	\$288	\$19,281	\$20,041	\$2,656	\$22,697
Tribal TANF (MOE) <sup>18</sup>	\$0	\$12,527	\$12,527	\$135	\$13,570	\$13,705
DSHS Local Contracts <sup>19</sup>	\$9,966	\$3,902	\$13,868	\$5,724	\$4,562	\$10,286
<b>Total:</b>	<b>\$175,775</b>	<b>\$17,533</b>	<b>\$193,308</b>	<b>\$230,482</b>	<b>\$24,714</b>	<b>\$255,196</b>
<b>Second Year:</b>						
Child Care (DCYF as of 7/1/19)	\$109,000	\$0	\$109,000	\$176,701	\$0	\$176,701
ESD Contract	\$10,305	\$320	\$10,625	\$13,561	\$1,357	\$14,918
SBCTC Contract	\$10,267	\$364	\$10,631	\$14,323	\$1,839	\$16,162
Dept. of Commerce Contract	\$8,398	\$133	\$8,531	\$20,043	\$2,120	\$22,163
Tribal TANF (MOE)	\$0	\$12,528	\$12,528	\$136	\$13,261	\$13,397
DSHS Local Contracts	\$6,983	\$2,861	\$9,844	\$5,584	\$4,284	\$9,868
<b>Total:</b>	<b>\$144,953</b>	<b>\$16,206</b>	<b>\$161,159</b>	<b>\$230,348</b>	<b>\$22,861</b>	<b>\$253,209</b>
<b>Biennium Total:</b>						
Child Care (DCYF as of 7/1/19)	\$230,281	\$0	\$230,281	\$353,402	\$0	\$353,402
ESD Contract	\$22,652	\$667	\$23,319	\$27,120	\$3,071	\$30,191
SBCTC Contract	\$23,456	\$833	\$24,288	\$28,645	\$4,051	\$32,696
Dept. of Commerce Contract	\$27,391	\$421	\$27,812	\$40,084	\$4,776	\$44,860
Tribal TANF (MOE)	\$0	\$25,055	\$25,055	\$271	\$26,831	\$27,102
DSHS Local Contracts	\$16,949	\$6,763	\$23,712	\$11,308	\$8,846	\$20,154
<b>Total:</b>	<b>\$320,728</b>	<b>\$33,739</b>	<b>\$354,467</b>	<b>\$460,830</b>	<b>\$47,575</b>	<b>\$508,405</b>

<sup>15</sup> Child Care includes WCCC subsidies and collective bargaining agreement. The WCCC program was transferred from DSHS to DCYF effective 7/1/2019.

<sup>16</sup> ESD is the Employment Security Department.

<sup>17</sup> SBCTC is the State Board for Community & Technical Colleges.

<sup>18</sup> State law requires the transfer of state maintenance of effort (MOE) funds to Tribal TANF programs

<sup>19</sup> DSHS Local Contracts include support services such as domestic violence service, drug & alcohol treatment, English as a Second Language (ESL), and transportation services.

## **Administrative**

This sub-section shows actual and projected expenditures for the Administrative costs.

## Actual and Projected Administrative Expenditures, for Selected Biennia (in thousands of dollars)

Program	2019-21 Biennium Actual			2021-23 Biennium Projected		
	State	Total	FTEs <sup>20</sup>	State	Total	FTEs <sup>17</sup>
<b>Community Service Division<sup>21</sup></b>						
First Year	\$145,789	\$243,805	2,337.8	\$158,716	\$262,248	2,411.0
Second Year	\$142,950	\$246,137	2,169.2	\$161,890	\$265,900	2,412.9
Biennium	<b>\$288,739</b>	<b>\$489,942</b>	<b>2,253.5</b>	<b>\$320,606</b>	<b>\$528,148</b>	<b>2,412.0</b>
<b>Information Technology<sup>22</sup></b>						
First Year	\$33,113	\$58,594	136.2	\$33,373	\$58,489	138.2
Second Year	\$38,189	\$70,462	134.1	\$31,484	\$54,543	134.5
Biennium	<b>\$71,302</b>	<b>\$129,056</b>	<b>135.2</b>	<b>\$64,857</b>	<b>\$113,032</b>	<b>136.4</b>
<b>Statewide Program Support<sup>23</sup></b>						
First Year	\$12,597	\$23,761	158.1	\$14,982	\$28,648	169.5
Second Year	\$12,643	\$24,098	150.3	\$15,230	\$28,895	168.4
Biennium	<b>\$25,240</b>	<b>\$47,859</b>	<b>154.2</b>	<b>\$30,212</b>	<b>\$57,543</b>	<b>169.0</b>
<b>Division of Child Support<sup>24</sup></b>						
First Year	\$47,251	\$156,680	1,046.6	\$47,661	\$159,268	1,064.2
Second Year	\$45,421	\$154,754	1,007.3	\$49,090	\$161,794	1,067.2
Biennium	<b>\$92,672</b>	<b>\$311,434</b>	<b>1,027.0</b>	<b>\$96,751</b>	<b>\$321,062</b>	<b>1,065.7</b>
<b>Office of Financial Resources<sup>25</sup></b>						
First Year	\$2,899	\$6,615	61.2	N/A	N/A	N/A
Second Year	N/A	N/A	N/A	N/A	N/A	N/A
Biennium	<b>\$2,899</b>	<b>\$6,615</b>	<b>61.2</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>
<b>Division of Disability Determination<sup>26</sup></b>						
First Year	\$484	\$45,189	274.1	\$1,191	\$59,199	314.0
Second Year	\$423	\$44,172	278.8	\$1,548	\$59,782	314.0
Biennium	<b>\$907</b>	<b>\$89,361</b>	<b>276.5</b>	<b>\$2,739</b>	<b>\$118,981</b>	<b>314.0</b>
<b>Special Projects<sup>27</sup></b>						
First Year	\$5,093	\$14,180	30.4	\$0	\$1,002	6.0
Second Year	\$5,108	\$11,827	24.8	\$0	\$1,002	6.0
Biennium	<b>\$10,201</b>	<b>\$26,007</b>	<b>27.6</b>	<b>\$0</b>	<b>\$2,004</b>	<b>6.0</b>
<b>Total</b>						
First Year	<b>\$247,226</b>	<b>\$548,824</b>	<b>4,044.4</b>	<b>\$255,923</b>	<b>\$568,854</b>	<b>4,102.9</b>
Second Year	<b>\$244,734</b>	<b>\$551,450</b>	<b>3,764.5</b>	<b>\$259,242</b>	<b>\$571,916</b>	<b>4,103.0</b>
Biennium	<b>\$491,960</b>	<b>\$1,100,274</b>	<b>3,904.5</b>	<b>\$515,165</b>	<b>\$1,140,770</b>	<b>4,103.0</b>

<sup>20</sup> FTE data in the biennium row is an average of the two years in the biennium.

<sup>21</sup> Community Service Division includes all regional and headquarter offices.

<sup>22</sup> Information Technology includes all IT staffing and contracts other than special projects.

<sup>23</sup> Statewide Program Support includes Office of Assistant Secretary, Finance, and Program Integrity.

<sup>24</sup> Division of Child Support includes headquarters and all district offices.

<sup>25</sup> The Office of Financial Recovery transitioned out of Economic Services Administration (ESA) and into Facilities, Finance & Analytics Administration (FFA) during SFY 2020.

<sup>26</sup> Division of Disability Determination Services includes three statewide offices.

<sup>27</sup> Negative projections in 2019-21 for special projects are a temporary status reflecting in-process funding approval for an Asset Verification System project under OFM/OCIO oversight.