

Administrative Policy No. 13.15

Subject: Consumable Inventory

Information Contact: Chief, Office of Administrative Resources

Operations Support and Services Division

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Authorizing Source: Chapter 43.88 RCW, State budgeting, accounting, and

reporting system

Chapter 80.20 SAAM, Generally Accepted Accounting

Principles (GAAP)

Chapter 35.10 SAAM, Inventories

Chapter 43.19 RCW, Department of Enterprise Services

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Approved By: Original signed by Sharon Swanson

Senior Director, Policy & External Relations

Purpose

This policy establishes requirements and standards for the management of Consumable Inventory, managed by DSHS Residential Facilities, Hospitals, Consolidated Institutional Business Services (CIBS), or Consolidated Maintenance and Operations (CMO), that:

- Provide effective stewardship of public funds.
- Contribute to operational efficiency in alignment with applicable laws and accounting policies.
- Establish sound management of Consumable Inventory contributing to the department's operational needs, by ensuring the timely availability of critical materials.

Scope

This policy applies to all Supply Chain personnel at DSHS Residential Facilities, Hospitals, CIBS, or CMO. This includes but is not limited to: requesting, purchasing, approving, receiving, issuing, processing payment for, or overseeing Consumable Inventory for DSHS. Specific requirements are addressed in this policy.

Additional Guidance and References

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- <u>State Administrative & Accounting Manual</u>, Office of Financial Management Chapter 35.10 and 85.56 Inventories
- DSHS Admin Policy 19.85.32, Signature Authority for Financial Documents
- DSHS Admin Policy 13.19, Purchasing Cards Purchases, Payments and Disputes
- DSHS Admin Policy 13.08, Purchased Goods and Services
- <u>DSHS Admin Policy 16.10</u>, Reporting Known or Suspected Loss of Public Funds
- DSHS Purchasing Guidance
- Consumable Inventory Order Form (17-022)
- Washington Administrative Code (WAC) 292-110-010, Use of State resources
- Revised Code of Washington (RCW) Chapter 42.52, Ethics in Public Service
- <u>DSHS Admin Policy 18.60</u>, Employee Relationships with Clients, Vendors, and Outside Organizations
- DSHS Admin Policy 5.04, Records Retention
- Code of Federal Regulations –Title 44

Definitions

Commodity Code / Stock Number: The number structure used in DSHS Consumable Inventories, based on the National Institute of Governmental Purchasing (NIGP), a unique alphanumeric 13-digit number assigned to a Consumable Inventory item that identifies a specific item.

Consolidated Institution Business Services (CIBS): The DSHS Financial Services Divisions organizational unit responsible for the fiscal, purchasing, and inventory management operations for all or part of the warehouse operations at DSHS facilities located in Washington State.

Consolidated Maintenance and Operations (CMO): The DSHS Operations and Support Services Division unit responsible for the service, maintenance, and repair of DSHS Residential Facilities, Hospitals, and Consolidated Support Services.

Electronic Purchasing Management Extra (ePMX): The DSHS approved Consumable Inventory management system used to track Consumable Inventory by DSHS Residential Facilities, Hospitals, CIBS, and CMO.

Inventory Control Point (ICP): The DSHS Consumable Inventory locations at each Residential Facility, Hospital, CIBS, or CMO where Consumable Inventories are aggregated for distribution, valuation, and/or reporting threshold purposes.

Inventory: Defined as the following:

Consumable Inventory: Stocked and non-stocked items each Residential Facility, Hospital, CIBS, or CMO consumes in the course of daily operations.

Donated Inventory: Food or other items received at low or no cost at a Residential Facility, Hospital, CIBS, or CMO that are consumed in the course of daily operations.

Emergency Supplies: A specific set of stocked material, parts, or supplies that each Residential Facility, Hospital, CIBS, or CMO must keep on hand at all times to provide for an effective response to an emergency based on Federal Emergency Management Agency criteria.

Non-Stock Supplies: Residential Facility, Hospital, CIBS, or CMO purchases for a specific program, trial, client, staff, or event. Examples include patient-specific medical supplies, items brought in for trial use, and office supplies not available to all staff. Non-Stock supply items are not added to the Consumable Inventory system until usage determines if the item should be deemed a stocked item.

Safety Supplies: Consumable Inventory that each Residential Facility, Hospital, CIBS, or CMO keeps in addition to normal usage items held as a buffer against uncertainties in demand or in supply system. Includes items needed on short notice that may be difficult to find or acquire through normal supply distribution.

Shop Stock: Demand-supported repair parts in consumable maintenance inventories to be used in repair work orders at a support-level maintenance activity. The repair parts consist of mission critical parts, parts that require a long lead time to obtain, and those items required to be on hand by safety, legal, or environmental directives. Shop stock is often a combination of Bench Stock, Emergency, and Safety Supplies.

Stock Supplies: Items regularly used by Residential Facilities, Hospitals, CIBS or CMO. Items may be in the form of materials, parts, or supplies to be consumed as is, in the production process, or in the rendering of service.

Order Quantity: The quantity of stock that each Residential Facility, Hospital, CIBS or CMO orders when levels reach the Reorder Point. Inventory Control Points must periodically review the predetermined Reorder Point based on usage.

Other Inventory Locations: Supply areas in the Residential Facility, Hospital, CIBS or CMO that allow for direct access and contain a low volume of supplies that have a high turnover and use rate. Examples include Bench Stock, Supply Rooms and Medication Rooms.

Bench Stock: A stock of low-cost repetitively used supplies and repair parts established at or near points of use to ensure continuous and uninterrupted operations. Bench Stocks are generally restricted to maintenance and repair activities. They contain small quantities of expendable hardware items (example: nuts, bolts, washers, and screws).

Supply Rooms: A Residential Facility or Hospital supply area where small quantities of supplies are stored for immediate use at or near the point of care. The level of supplies is determined based on the customer need and frequency of delivery to ensure the continuous and uninterrupted care of patients, clients, and residents.

Medication Rooms: A Residential Facility or Hospital medication dispensing point that holds and stores medication prescribed to specific residents or patients.

Periodic Inventory: An inventory management practice where Supply Chain Personnel periodically perform a physical count and record the current values and quantities of on hand Consumable Inventory.

Perpetual Inventory: An inventory management practice where Supply Chain Personnel document inventory transactions directly into the Consumable Inventory system at the time of transaction.

Pharmacy: A location where medications are stored and managed. Pharmacies are directly supervised by a licensed pharmacist, fall under RCW 18.64.011, and must be properly licensed by the Washington State Board of Pharmacy.

Reorder Point: A set inventory level for each item that triggers an order. This level provides adequate inventory to meet anticipated demand during the time it takes to receive the order. A simple formula for determining the Reorder Point is as follows:

(Usage x Lead Time) + Safety Supplies = Reorder Point

Requesting Location: End-users of Consumable Inventory including wards, floors, residential units, cottages, and/or administrative departments.

Residential Facility: Residential service units including institutions and community facilities.

Separation of Duties: The roles of multiple DSHS staff approving, ordering, receiving, and issuing Consumable Inventory to ensure accountability, prevent misappropriation of products, and deter fraud and errors.

Supply Chain: The total life cycle of materials including supply and demand planning, purchasing, manufacturing, warehousing, transportation, customer service, usage, and disposal.

Supply Chain Management: The people, activities, information and resources involved in the process of designing, planning, implementing, controlling, and monitoring the operational efficiency and overall performance of a Supply Chain.

Supply Chain Personnel: DSHS Staff members who have a role in the requesting, purchasing, receiving, inventorying, issuing, and payment at each Residential Facility, Hospital, CIBS or CMO.

TRACKS: The DSHS electronic purchasing and asset inventory system used to track agency purchases and monitor fixed asset inventory.

Policy Requirements

The DSHS Operations Support and Services Division, Central Purchasing Unit (CPU), is designated as the Agency Inventory Officer in accordance with <u>SAAM</u>, <u>Chapter 35.10</u>.

As the Agency Inventory Officer, the Central Purchasing Unit has developed the following

Consumable Inventory requirements for maintaining and safeguarding the agency's inventories.

A. General Requirements.

- 1. Each Residential Facility, Hospital, CIBS, and CMO must develop local policies that support the requirements listed in this policy to:
 - a) Maintain inventories in the ePMX Consumable Inventory system including Consumable Inventory, Donated Inventory, and Emergency Supplies with the exception of Pharmacy inventories.
 - b) Ensure Pharmacy operations use a pharmaceutical vendor-supplied inventory system to maintain Pharmacy inventories.
 - c) Maintain separate inventories in ePMX, but may keep inventories in the same physical location or warehouse.
 - d) Maintain Consumable Inventory under the categories listed below:
 - i. <u>Central Service (S) Medical Supplies including wound care, diabetes supplies, catheters, medicated soaps, lotions, powders, masks, and medicine dispensing cups.</u>
 - ii. <u>Commissary (C)</u> Commonly used items, not included in the other warehouses, including janitorial supplies and cleaners, paper products, gloves, office supplies and paper, clothing and shoes, personal care items, incontinence products, linens and towels.
 - iii. Food (F) Frozen, canned/dry goods, refrigerated food products, spices, paper plates, cups, disposable serving utensils, cooking spray, aluminum foil, disposable serving and storage containers, and USDA donated food. High turnover perishable items such as produce, dairy, and bread products, should not be include in the Consumable Inventory system, but instead be a direct issued to the kitchen.
 - iv. <u>Parts/Maintenance</u> (P) Parts and maintenance supplies to be used for repair and maintenance of residential facility assets and facilities including small tools, paint, repair parts for plumbing, electrical, automotive, light bulbs, small fixtures, and nuts/bolts/screws.
 - v. <u>Pharmacy</u> Controlled substances and pharmaceuticals managed by the pharmacy.

B. Consumable Inventory Valuation and Inventory Requirements

- 1. Each Residential Facility, Hospital, CIBS, and CMO Inventory Control Point must conduct a Periodic Inventory in accordance with SAAM (<u>Chapter 35.10</u>, Inventories and <u>Chapter 85.56.20</u>, Consumable Inventories) at Fiscal Year End.
- 2. Residential Facilities, Hospitals, CIBS and CMO must conduct a Periodic Inventory by a person or persons with no direct responsibility for the inventories. If use of such personnel is not feasible for any part of the inventory, those parts are, at least, to be tested and verified by a person with no direct responsibility for the inventory location.
- 3. Each Inventory Control Point with a Consumable Inventory value of \$25,000 (SAAM

<u>Chapter 85.56.20</u>) or more, must physically count, value, and record final data in the general ledger at the end of each fiscal year.

- 4. Supply Chain Personnel utilizing the Consumable Inventory system determine Consumable Inventory value using the Weighted Average inventory valuation method as per <u>SAAM 35.10.45.e.</u> Inventory values are based on the average cost per unit for the period.
- 5. Pharmaceutical Inventories must be maintained in the pharmaceutical vendor-provided inventory system. The Director of Pharmacy must establish effective procedures and maintain adequate records regarding use, disposal, and accountability of controlled substances, and other such drug as appropriate, in compliance with state and federal regulations. (See Section H below)
- 6. Residential Facilities, Hospitals, CIBS, and CMO must conduct a monthly Periodic Inventory of food, to include Donated Items, and documented values on the Monthly Meal Cost Summary as per DSHS Administrative Policy No. 6.11.
- 7. Residential Facilities, Hospitals, CIBS, and CMO must not maintain Other Inventory Locations, such as Bench Stock or Supply Rooms, in ePMX. Other Inventory Locations must be minimally stocked based on usage and delivery schedule. Other Inventory Locations must be assessed quarterly for over stock and needs of the customer.
- 8. Supply Chain Personnel must maintain a current inventory monitoring issues and receipt transactions and spot-checking monthly for errors. Any adjustments must be documented.

One way Supply Chain Personnel may monitor inventories is to conduct Consumable Inventory Cycle Counts monthly to maintain inventory accuracy of overall inventory. The chart below shows a suggested number of Stock Numbers to be counted each month. It is recommended different sets of items are selected monthly.

Consumable Inventory Spot Check Sample Size

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Number of Inventory Items	Minimum Sample Size
1-79	15
80-200	20
201-300	25
301-400	30
401-600	35
601-800	40
801-1000	45
1001 or more	50

C. Inventory Control Requirements

1. Residential Facility, Hospital, CIBS, and CMO Consumable Inventory access is controlled through each user's unique login and password. Users must not share login

and password information. Both access and separation of duties create checks and balances throughout the process and maintain accountability for the Consumable Inventory.

- 2. Residential Facilities, Hospitals, CIBS, and CMO must store Consumable Inventories in a secure location with limited access to or under the supervision of those directly responsible for the management of the inventory.
- 3. Inventory Control Points are responsible for limiting access and establishing necessary controls for Emergency access. Residential Facilities and Hospitals must support the controls put into place by the Supply Chain Personnel. Personnel accessing the Consumable Inventories after hours, at a minimum must document item number and quantity account for items taken out of a warehouse, per the method set up by each inventory location.

D. Requirements for Procurement of Stock

- Residential Facilities, Hospitals, CIBS, and CMO must procure Consumable Inventory goods in accordance with <u>DSHS Annual Purchasing Delegation Memo</u> and <u>DSHS</u> <u>Purchasing guidance</u>.
- 2. Residential Facilities, Hospitals, CIBS, and CMO must order, receive, and issue Consumable Inventory to be used by Requesting Locations.
- 3. Inventory Control Points must issue, reallocate, or dispose items to deplete existing inventory prior to making additional purchases. Inventory Control Points must not maintain surplus inventories.
- 4. Inventory Control Points must use the First-In, First-Out (FIFO) method to ensure rotation of stock and limit waste. Inventory Control Points must use on-hand stock first prior to new inventory unless deemed a health or safety issue.
 - a) If deemed a health or safety issue, the Inventory Control Point must properly dispose of the product and adjust the inventory in the Consumable Inventory management system.

E. Requirements for Requesting items

- 1. Requesting locations must conduct a physical inventory of authorized storage areas to identify supplies on hand and quantities available prior to initiating a request for new or additional supplies.
- 2. When requesting stocked items, Requesting Locations will reference and use shopping lists and facility catalogs to place orders.
 - a) Requesting Locations complete either a blank or a pre-filled Consumable Inventory Order (CIO) form <u>17-022</u>, to initiate an inventory request. Electronic versions of the

- form are the preferred format. Equivalent electronic versions of form 17-022 are also permitted.
- b) Requesting Locations obtain required approval signatures per Residential Facility and Hospital approval requirements.
- c) Requesting Locations forward the signed request to appropriate warehouse.
- 3. When requesting non-stock, Requesting Locations will reference and use their shopping lists or warehouse catalog for stocked similar items first.
 - a) If a similar item is found, Requesting Locations complete a Consumable Inventory Order (CIO) form 17-022 or equivalent electronic version, acquire appropriate approvals, and forward to appropriate warehouse to initiate request.
 - b) If required item is not found, Requesting Locations complete a blank Consumable Inventory Order (CIO) form 17-022 or equivalent electronic version, acquire appropriate approvals, and forward to appropriate warehouse to initiate request.
- 4. Adding new items to inventory
 - a) Requesting Locations fill out a request for product add/change.
 - b) Requesting Locations acquire necessary approving signatures per Residential Facility and Hospital approval requirements.
 - c) Request forwarded to appropriate warehouse for review and processing.
- 5. Inventory Control Points must make quarterly updates to shopping lists, order forms, and facility supply catalogs available to staff that request items from them.

F. **Issuing Item Requirements**

- 1. Upon receipt of inventory requests, Supply Chain Personnel are responsible for filling orders and either staging or delivering items per Residential Facility and Hospital local practices.
- 2. Supply Chain Personnel enters transactions into the Consumable Inventory system after items have been pulled from inventory.
- 3. Supply Chain Personnel run daily transaction reports capturing the day's activity. The transaction reports and supporting documentation must be maintained in accordance with local policy.

G. Receiving Requirements

- 1. Inventory Control Point receiving areas must secure shipments and examine for external damage upon receipt of the Consumable Inventory from the vendor or third party carrier.
- 2. Inventory Control Points must compare the packing slip and product to verify that the received product is in an acceptable condition, and recorded in the Consumable

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Inventory system.

3. Inventory Control Points must follow up with the buyer and vendor for damaged, partial, and unshipped orders. Cancel remaining orders if the vendor cannot provide the requested products by the time requested.

H. Pharmacy Requirements

- 1. Pharmacy Directors are responsible for Pharmacy inventories.
- 2. Each Pharmacy must participate in a pharmaceutical wholesaler program to purchase medications. As an exception, a Pharmacy must purchase medications not available through the pharmaceutical wholesaler program, directly from pharmaceutical manufacturers.
- 3. Residential Facilities and Hospitals must develop and implement written policies and procedures to safeguard, control, and account for pharmaceutical inventory. The procedures developed must comply with the general requirements in SAAM <u>Chapter 35.10</u>, Inventories; and <u>Chapter 85.56.20</u>, consumable inventories.

4. Pharmacies must use:

- a) Perpetual Inventory method for all Schedule II controlled substances. (WAC 246-873-080)
- b) Periodic Inventory Method for all Schedule III through V controlled substances, legend, and over-the-counter pharmaceuticals.

I. Emergency Supply Requirements

- 1. Residential Facilities and Hospitals must designate personnel to work with Supply Chain Personnel to identify what should be considered Emergency Supplies to have on hand. Emergency Supplies will be identified and maintained as identified by local policy.
- 2. Emergency Supplies will be maintained in the Consumable Inventory system by Supply Chain Personnel.
- 3. Inventory Control Point, Supply Chain Personnel must rotate inventories as the items are consumed and replenished, using the First-In-First-Out method.

J. Transfer of Supply Requirements

- 1. The Inventory Control Point must document all items transferred including current value, item description, and quantity.
- 2. The transferring facility must provide a list of consumable items available to be transferred to all facilities within the department, and expand to all of DSHS as directed

by the Central Purchasing Unit.

3. The transferring facility is responsible for running a Consumable Inventory report to accompany the items that each facility will receive. The receiving facilities are responsible for adding the number and the value of the items received to their inventory.

